TITLE 21

CITIES

Chapter 221. Organization and Government of Cities
222. City Boundary Changes; Mergers; Consolidations; Withdrawals
223. City Improvements and Works Generally
224. City Sewers and Sanitation
225. Municipal Utilities
226. City Parks, Memorials and Cemeteries
227. City Planning and Zoning

Chapter 221

1989 EDITION

Organization and Government of Cities

INCORPORATION OF CITIES

221.005 Legislative findings; policy
221.010 Definitions for ORS 221.020 to 221.100
221.020 Authority to incorporate
221.031 Petition to incorporate; filing; form; contents; approval by adjoining city
221.035 Economic feasibility statement required; contents
221.040 Hearing on petition to incorporate; order fixing date of election on approved petition
221.050 Incorporation election; election of first city council; proclamation of results
221.061 Election costs
221.090 Terms of office of first city council
221.100 Validation of incorporation under prior laws
221.106 Prohibition against signing by person not elector, signing false name or multiple signing of incorporation petition

CITY GOVERNMENT; OFFICERS; NOMINATIONS AND ELECTIONS; CHARTER AMENDMENTS

221.110 City officers; eligibility
221.120 The city council; terms; vacancies; powers; meetings
221.130 Mayor; term; functions
221.140 Appointment of municipal judge and other city officers; removal; compensation
221.145 Basing compensation of city officers upon fines or bail forfeitures prohibited
221.160 Special elections to fill council vacancies; appointment of council members when all positions vacant
221.180 Procedure for nomination of candidates for city offices
221.200 Law governing elections in cities
221.210 Charter amendments and other municipal measures; initiative and referendum
221.230 Election dates; procedure for emergency elections

ORDINANCES; MUNICIPAL COURTS; APPEALS

221.310 Effective date of ordinances; emergency measures
221.315 Enforcement of ordinance and charter provisions; disposition of fines, costs and forfeited bail
221.330 Publication or posting of ordinances; exceptions
221.335 Agreement between cities for judicial services
221.340 Parking ordinance violation; mode of charging defendant; notice as complaint
221.347 Jurisdiction of municipal court in certain actions relating to firearms
221.348 Disqualification of municipal judge for prejudice
221.349 Trial by jury in criminal cases
221.350 Appeals from conviction in municipal court
221.360 Appeal on issue of validity of charter or ordinance
221.370 Validity of charter or ordinance determined before merits
221.380 Appeal by city from invalidating order; release of defendant during appeal
221.390 Trial, procedure and sentence in district or circuit court on appeal from municipal court

AUTHORITY TO REGULATE LOCAL MATTERS; LICENSING AND TAXATION

(Generally)

221.410 Power of city to control local affairs; limi-

tation of floating indebtedness; cities affected
221.415 Municipal rights of way; use by electric utilities; power of city to regulate and impose charges
221.417 Definitions for ORS 221.420 and 221.450
221.420 Municipal regulation of public utilities
221.450 Tax on public utilities operating without franchise
221.460 Duration of franchises, privileges and permits
221.470 Removal of structures on expiration of grant or franchise
221.475 Territory annexed to city; limitation on electric service by municipal utility
221.485 Policy on vehicles for hire
221.495 Local franchise authority over vehicles for hire

(Telecommunications Utilities)

221.505 Policy
221.510 Municipal regulation of telecommunications utilities
221.515 Privilege tax on telecommunications utilities; maximum rate; deduction of additional fees

DISINCORPORATION

221.610 Disincorporation of cities; effective date
221.621 Disincorporation procedure; petition; election
221.650 Property conveyed to county; cessation of corporate existence; records deposited

MISCELLANEOUS

221.710 Filing of city charter and amendments; effect; certified copies furnished
221.720 Situs of cities; jurisdiction of cities coextensive with boundaries
221.725 Sale of city real property; publication of notice; public hearing
221.727 Alternative procedure for sale of city real property; public notice and hearing
221.735 Continuation of solid waste collection franchise after incorporation; authority of city
221.750 Right of cities to public areas not extinguished by adverse possession or statute of limitations
221.760 Prerequisites for cities in counties over 100,000 population to receive revenues from cigarette, gas and liquor taxes
221.770 Revenue sharing to cities; conditions for receipt; formula for distribution
221.785 Effect of challenge of validity of incorporation

GHOST TOWNS

221.862 "Historic ghost town" defined
221.867 Filling vacancies in all offices of members of city council of historic ghost town
221.869 Preference for appointment to city council of historic ghost town
221.872 State revenues not available to historic ghost town

THE 1893 INCORPORATION ACT

221.901 Cities organized under 1893 Act; officers; "city" defined for ORS 221.901 to 221.928
221.902 City officers; elective; appointive; terms
221.903 Bond and oath of officers
221.904 Vacancies
221.905 Compensation of city officers
221.906 Election procedure generally
221.907 Eligibility for office
221.908 Council meetings; notice; place of meetings
221.909 Council meetings; attendance; rules; records
221.910 Powers of council regarding qualification of members
221.911 Rules on enactment of ordinances granting franchise or for payment of money
221.912 Formalities required to render ordinance effective
221.913 Claims against cities; how presented and paid
221.914 Prosecution for violation of ordinance; place of imprisonment; city liable for expenses
221.915 Nuisance defined
221.916 Powers of council generally
221.917 Functions and duties of mayor
221.918 Jurisdiction and duties of recorder; jury trial; witnesses; contempt powers; records
221.919 Powers and duties of marshal; removal from office
221.920 Duties of treasurer
221.921 Interest of officers in city contracts
221.923 Working out fines for violation of ordinance
221.924 Authority to make public improvements
221.925 Tax deeds; tax warrants
221.926 Authority to enact ordinances
221.927 Approval or veto of ordinances; proceedings after veto
221.928 Record of ordinances; compilation accepted as evidence

CROSS REFERENCES

Acquisition of railroad lines, 760.610

Agreements to regulate drinking water quality, 448.170

Alcoholism, treatment and rehabilitation services; grants, 430 370

Ambulance service providers, changes, requirements, 823.250

Ambulance services, exemption from federal anti-trust laws, 823.300

Applicability of county ordinances inside incorporated city, 203.040

Borrowing capacity of cities, determination, 287.010

Boxing and wrestling tax revenues, distribution, 463.370

Building permits, issuance to unregistered contractor prohibited, 701 055

Buildings, public and government, requirements for use by disabled, 447.210 to 447.280

Business licenses for builders, landscape contractors, issuance by metropolitan service district, city acceptance, 701.015

Business license tax, real estate licenses, prohibited, 696.365

Cancellation of bond given to any public body, 742.366

Child abuse, reporting of suspected cases, 418.740 to 418.775

Child care facilities, siting procedure by cities and counties, 418.950 to 418.970

City-county consolidation, 199.705 to 199 775

City financial administration, Ch. 294

Civil service for city employees and firefighters, Ch. 242

Collective bargaining with employees, 243 650 to 243 782

Community school program, 336.525

Conservation easements, acquisition, 271.725

Conversion condominiums, tenant moving expenses, 100 320

Crime reporting for certain arrests, 181.511 to 181.560

Denial of building permit for failure to pay business license tax, 455.385

Economic development projects for cities over 300,000 in population, 280.410 to 280.485

Economic emergency assistance, 280.710 to 280.740

Election to determine whether city shall issue bonds for construction of interstate bridge, 381.611

Emergency disaster financial assistance, 401.125 to 401.145, 401.335

Emergency telephone systems, 401.710 to 401.790

Ethics Commission reporting requirements, notice, 244.195

Health care facilities, authorization of public authorities; financing of construction, 441.525 to 441.595

Incorporated communities may regulate use of streets by animals, 810.100

Industrial facilities, acquisition and disposition, 271 510 to 271.540

Insurers, preemption by state of power to regulate, tax or license, 731 840

Intergovernmental arbitration, 190.710 to 190.800

Intoxicants, local laws prohibited except for traffic regulation, 430.325

Jail inmates, workers' compensation coverage, 656.041

Law enforcement, city-county contracts for, 206 345

Liability for cost of medical care for persons in custody at county facility, 169.152

Libraries, Ch. 357

Life insurance provided by public employers for police officers and firefighters, 243.015

Liquor laws, proper entertainment in licensed premises permitted in absence of local regulation, 471.265

Local contract review board functions, 279 055

Local government officials contacting Legislative Assembly, 171.790

Local income and sales taxes, collection and distribution, 305.620

Moneys collected in traffic offense proceedings, disposition, 153.630

Motor vehicle fuel tax refunds, 319.831

Multiple-unit housing in urban areas, tax relief program, 307.600 to 307.690

Open burning of vegetative debris, 468.355

Pedestrian malls, 376 705 to 376.825

Police academies, reimbursement of local costs, 181 655

Police officer, employment of uncertified officer for more than one year prohibited, 181 665

Police officers and firefighters employed by city, coverage under Public Employes' Retirement System, 237.610 to 237.640

Police Standards and Training, Board, 181 620

Procedure for submitting question whether city or county public official required to file statement of economic interest, 244.201

Property held under lease or lease-purchase by institution, organization or public body other than state, 307 112

Property transfer tax, prohibited, 306.815

Public employees, Ch 236

Public facilities, use by disabled persons, design, 447.210 to 447.280

Public transportation employees, retirement under Public Employes' Retirement System, exception, 237 015

Regional correctional facilities, 169 610 to 169 677

Regulation of towing business, 822.230

Relocation of municipal facilities, payment of costs by Department of Transportation, 366 321

School traffic patrols; 336.480

Snowmobiles and all-terrain vehicles, regulation authorized, 801.040

Special Courts Advisory Committee, 1.850

Transportation system, city to protect rights of employees when assuming operation, Const. Art. XI, §13

Underground assessment district, creation, 758.210 to 758.270

Unprotected areas outside cities, authority to extinguish fires, 476.280

Work and training programs, 411.855 to 411.870

Wreckers, motor vehicle, regulation, 822.140

221.010

"City" includes village or town, 174.100

221.010 to 221.090

Boundary commission authority over city incorporation, 199 410 to 199.519

Conclusive presumption of validity of boundary proceeding one year after effective date, 12 270

221.020

Formation of incorporated cities, Const. Art. XI, §2

Incorporation by consolidation or merger, Ch. 222

221.120

Elections and appointments of city officials, Const. Art. VI, §7

Filling of vacancies, Const. Art. VI, §9

221.140

Creation of municipal courts, Const. Art. VII (O), §1, Art. VII (A), §1

221.310 to 221.390

City ordinances, application to hearing on suspension of driving privileges for refusing breath test, 813.410

City ordinances and city court rules to conform to traffic court rules made by Supreme Court, 1.520

District court jurisdiction over violations of city charter and ordinances, 46.040, 46.045

Traffic offense procedures, jurisdiction of city court, 153.565

Uniform citations, adoption by Supreme Court, 1.525

221.315

District court procedures for violations of municipal ordinances, 46.047

221.340

Action by city to recover penalty, 30.310

Actions for fines, forfeitures and penalties, 30.410

Crime reporting for certain arrests, 181.511 to 181.560

Enforcement of ordinances and resolutions, 30.315

Juvenile court, transfer of certain proceedings involving children to, 419.478

221.349

Assessment in addition to fine or bail forfeiture for violation of ordinance, 137 015

221.350

Appeals in criminal actions, 157.010

Juvenile court, transfer of certain proceedings involving children to, 419.478

Probation and suspension of sentence by municipal courts, 137.010

221.360

Notice of appeal to plaintiff's attorney, 138.081

221.380

City not required to make appeal bond, 22.010

221.390

Probation and suspension of sentence on conviction for violation of ordinance, 137.010

Setting aside prior conviction for violation of certain ordinances, 137.225

221.410

Airports and landing fields, Ch. 836

Assessments for local city improvements, 223.387 to 223.399

Audits of public funds; financial records and accounts, Ch. 297

Boats and boating, 830.040, 830.175

Borrowing and bonds of cities, Ch. 287

Building Code, Ch. 455

City boundary changes, Ch. 222

City financial administration, Ch. 294

City improvements and works, Ch. 223

City parks, memorials and cemeteries, Ch. 226

City planning and zoning, Ch. 227

City sewers and sanitation, Ch. 224

City utilities, Ch. 225

Civil service for city employees and firefighters, Ch. 242

Condemnation by cities, Ch. 223

Consultant to be appointed from Portland and other cities imposing tax having multistate impact, 305.665

Control of access to public highways, Ch. 374

Cooperation of governmental agencies, Ch. 190

Depositories of public funds and securities, Ch. 295

District attorney as prosecutor of violations of charters and ordinances, 8.650

Education in homemaking and agriculture, funds, 343.910

Electrical installations and products, effect of city regulation upon state law, 479.820

Financing of public projects, Ch. 280

Fire protection, communications and street lighting, provisions concerning, 264.340, 476 030, 476.805 to 476.865, 478.300, 478.305, 478.310

Food processing by-products and agricultural products, granting permits for transportation by vehicle with fluid leakage, 818.230

Foreign trade zones, 307.850

Home Rule, powers of cities, Const. Art. XI, §2

Housing, Ch. 456

Labor conciliation services for public employees, 662.435

Libraries, 357 410

Limitation on authority under charter to prohibit certain housing, 197 312, 197 313

Limitation on city taxing power, Const. Art. XI, §11

Local Budget Law, 294 305 to 294.520

Manufactured dwellings, state regulations prescribing equipment supersede city ordinances, 446.200

Merger of cities, Const. Art. XI, §2a, Ch. 222

Milk standards, city control, 621 291

Noise sources, city regulation, 467.100

Prohibition against certain financial interests of cities, Const. Art. XI, §9

Public contracts and purchasing, Ch. 279

Public employees, Chs 236, 238, 242 and 243

Railroad speed limit in cities, 763.035

Recreation facilities, cooperation with State Parks and Recreation Director in developing, 390.140

Rental, lease or purchase of real property for city, 271 390

Restrictions on powers of cities in acts of incorporation, Const. Art. XI, §5

Rights of way for public uses, Ch. 772

Roads and highways through cities, Ch 373

Sewage charge on water users, 224.510

Subdivisions and partitions, Ch. 92

Timber, sale by city, 526 805

Traffic control, cooperation with State Board of Higher Education, 352.360

Truck routes, authority of cities to designate, 810 040

Unemployment insurance, 657.020, 657 065, 657.097, 657.505

Urban renewal, Ch. 457

Use or disposition of public lands, 271.005 to 271.540

Workers' compensation, 656 017

221.420

Public ownership of municipal utilities, Ch. 225

State highways, municipal regulation of utilities using, 373 020

Utility regulation, Chs. 756, 757

Water supply systems, operations, regulation, inspection, protection, penalties, Ch. 448

221.450

Utility not relieved of duty to repair streets, 373.020

221.460

Agreements in perpetuity with United States, 271.440

221.470

People's utility districts, works on city property, 261.305

221.610

City-county, disincorporation provisions do not apply, 199.750

221.710

Authority to amend city charters, Const. Art. XI, §2

Filing of amendments concerning boundary changes, 222 150 to 222.170

221.750

Suits to determine adverse claim to realty, 105.605

221.902

Elections in cities, Const. Art. II, §§14, 14a

221.913

Restrictions on financial power of cities, Const. Art. XI, §5

INCORPORATION OF CITIES

221.005 Legislative findings; policy. The Legislative Assembly finds that the provisions of ORS 199.476, 221.031, 221.040, 221.061, 221.106, 221.735 and this section are necessary to provide for the orderly incorporation of territory adjoining existing cities. However, the Legislative Assembly does not intend that the incorporation of such territory affect the authority of special districts to enter into agreements with cities newly incorporated under ORS 199.476, 221.031, 221.040, 221.061, 221.106, 221.735 and this section for the performance of functions, services and activities by the district within the boundaries of the city. [1981 c.890 §1]

Note: 221.005 was enacted into law by the Legislative Assembly but was not added to or made a part of ORS chapter 221 or any series therein by legislative action. See Preface to Oregon Revised Statutes for further explanation.

221.010 Definitions for ORS 221.020 to 221.100. As used in ORS 221.020 to 221.100, unless the context requires otherwise:

(1) "County court" means a county court or board of county commissioners.

(2) "City," except in the term "incorporated city" in ORS 221.020, means a city incorporated under ORS 221.020 to 221.100 or proposed to be incorporated.

(3) "Population" means a city's population as shown by the latest annual estimate made pursuant to ORS 190.520.

(4) "Urbanized area" means territory within three miles of a city. [Amended by 1965 c.579 §1; 1973 c.432 §1; 1983 c.83 §16]

221.020 Authority to incorporate. The people of an area, no part of which lies in an incorporated city and in which 150 persons reside, may incorporate a city by approving at an election called and held according to ORS 221.031 to 221.061 a proposition provided by those sections for incorporating the city.

221.030 [Amended by 1965 c.579 §2; 1973 c.432 §2; repealed by 1981 c.890 §2 (221.031 enacted in lieu of 221.030)]

221.031 Petition to incorporate; filing; form; contents; approval by adjoining city. (1) Before circulating a petition to incorporate unincorporated territory as a city, the petitioners shall file with the county clerk of the county in which the proposed city lies or, should it lie in more than one county, to the county clerk of the county in which the largest part of its territory lies, a petition for incorporation in a form prescribed by rule of the Secretary of State. If the economic feasibility statement required by ORS 221.035 is submitted with the petition, the county clerk shall immediately date and time stamp the prospective petition and shall authorize the circulation of the petition. The county clerk shall retain the prospective petition and economic feasibility statement and shall immediately send two copies of the prospective petition to the appropriate county court.

(2) A petition for incorporation filed with the county clerk under subsection (1) of this section shall designate the name and residence address of not more than three persons as chief petitioners, who shall be electors registered within the boundaries of the proposed city. The petition shall contain the name of the proposed city. The petition shall also include a proposed tax base sufficient to support an adequate level of municipal services and a declaration of the rate of taxation necessary to raise an amount of revenue equal to the proposed tax base. The tax base shall be expressed as a total dollar amount and the tax rate shall be expressed in dollars per thousand dollars of assessed value. The tax rate shall be calculated for the latest tax year for which the assessed value of the proposed city is available. There shall be attached to the cover sheet of the petition a map indicating the exterior boundaries of the proposed city. The map shall not exceed 14 inches by 17 inches in size and shall be used in lieu of a metes and bounds or legal description of the proposed city. If the territory proposed to be incorporated is within the jurisdiction of a local government boundary commission, the petition shall be accompanied by the economic feasibility analysis required under ORS 199.476 (1). Notwithstanding subsection (1) of this section, unless the economic feasibility analysis is approved by the local government boundary commission as provided in ORS 199.522, the county clerk shall not authorize the circulation of the petition.

(3) Each sheet of signatures shall be attached to a full and correct copy of the petition for incorporation. Not more than 20 signatures on each sheet of the petition for incorporation shall be counted. Each signature sheet shall be verified on its face by the signed statement of the circulator that the individuals signed the sheet in the presence of the circulator and that the circulator believes each individual is an elector registered in the county. If the territory proposed to be incorporated is within the jurisdiction of a local government boundary commission, each signature sheet shall contain a statement that the economic feasibility analysis for the proposed city was approved by the boundary commission, that the analysis is available for inspection at the offices of the boundary commission and that subsequent to the gathering of the petitions the boundary commis-

sion must review and finally approve the proposal prior to submission at an election.

(4) When any of the area proposed to be incorporated lies within an urbanized area, the petition required by subsections (1) and (2) of this section, in addition to the requirements of such subsections, and in order to be sufficient to allow for calling a public hearing under ORS 221.040, shall meet one of the following requirements:

(a) Be accompanied by a resolution approving the proposed incorporation adopted by the city or cities whose proximity would otherwise prohibit incorporation; or

(b) Be accompanied by an affidavit, signed by any person requesting incorporation, stating that the city or cities whose proximity would otherwise prohibit incorporation have failed to take any action pursuant to the request within 120 days of its submission. [1981 c 890 §3 (enacted in lieu of 221.030); 1983 c.83 §17; 1987 c 882 §12; 1989 c.92 §29]

221.035 Economic feasibility statement required; contents. When a petition for incorporation is filed under ORS 221.031 (1), an economic feasibility statement concerning the proposed city described in the petition shall also be filed with the county clerk. The economic feasibility statement shall be prepared by the persons designated as the chief petitioners and shall form the basis for the proposed tax base required by ORS 221.031 (2). The economic feasibility statement shall contain:

(1) A description of the services and functions to be performed or provided by the proposed city;

(2) An analysis of the relationship between those services and functions and other existing or needed government services; and

(3) Proposed first and third year budgets for the new city demonstrating its economic feasibility. [1989 c.92 §28]

221.040 Hearing on petition to incorporate; order fixing date of election on approved petition. (1) When a petition for incorporation described in ORS 221.031 is signed by 20 percent or, in a county with a population over 300,000, by 10 percent, of the electors registered in the area proposed to be incorporated, the petition shall be filed with the county court of the county in which the proposed petition was filed under ORS 221.031. A petition shall not be accepted for filing unless all the signatures on the petition were obtained within the six-month period immediately following the date on which the petitions were filed under ORS 221.031. Upon the filing of the petition, the county court shall fix the time and place for the hearing of such petition and shall give notice thereof by publication once each week for two successive weeks in a newspaper published in the county where the petition is filed and of general circulation within the boundaries, and by posting the notice for the same period of time in three public places in the area proposed to be incorporated. The notice shall state the time and place of the hearing, describe the boundaries set forth in the petition and state the purpose of the petition. If any portion of the proposed incorporation of a city lies within another county or counties, then the notice shall be published in a newspaper of general circulation in each of the counties and in the same time and manner.

(2) At the time and place fixed for the hearing, or at any time and place at which the hearing may be continued or postponed, any person interested may appear and present oral or written objections to the granting of the petition, the forming of the proposed incorporated city or the estimated rate of taxation set forth in the petition. The court may alter the boundaries as set forth in the petition to include all territory which may be benefited by being included within the boundaries of the proposed incorporated city, but shall not modify boundaries so as to exclude any land which would be benefited by the formation of the proposed city. No land shall be included in the proposed city which will not, in the judgment of the court, be benefited. If the court determines that any land has been improperly omitted from the proposed city and the owner has not appeared at the hearing, it shall continue the hearing and shall order notice given to the nonappearing owner requiring the owner to appear before it and show cause, if any the owner has, why the owner's land should not be included in the proposed city. The notice shall be given by publication and posting in the same manner as the original notice for hearing and for the same period. For the purposes of this subsection, "owner" means the legal owner of record except that if there is a vendee under a duly recorded contract, the vendee shall be deemed to be the owner.

(3) Upon the final hearing of the petition, the court, if it approves the petition as originally presented or in an altered form, shall provide by order for the holding of an election relating to the incorporation of the proposed city. The order calling the election shall fix the date of the election on the date of the next regular state-wide primary or general election that is not sooner than the 90th day after the date of the order. The order shall contain:

(a) A description of the exterior boundaries of the proposed city as determined by the court. The description shall be a metes and bounds or legal description prepared by

the county surveyor or county assessor. The description prepared under this paragraph shall accurately describe the exterior boundaries of the proposed city as indicated on the map filed under ORS 221.031 (2) unless those boundaries were altered by the county court, in which case the description shall accurately describe the boundaries as altered;

(b) A provision requiring the county official in charge of elections to include on the ballot for the election a description of the boundaries of the proposed city using streets and other generally recognized features and a statement of the tax base and tax rate included in the petition for incorporation of the proposed city as required by ORS 221.031, which statement shall comply with the requirements of ORS 310.402; and

(c) The date on which the election will be held in the proposed city. [Amended by 1953 c.593 §3; 1979 c.316 §9; 1981 c.890 §7; 1983 c.83 §18; 1983 c.350 §17; 1989 c 92 §30]

221.050 Incorporation election; election of first city council; proclamation of results. (1) The county court shall submit the proposition for incorporation determined as provided in ORS 221.040 to the electors registered in the area proposed to be incorporated. At the same election, five city council members for the proposed city shall be elected.

(2) ORS chapters 246 to 260 govern the conduct of an election under this section, including the nomination and election of the first city council, except as follows:

(a) A nominating or primary election for the purpose of nominating candidates for the city council shall not be held.

(b) Notwithstanding ORS 249.037, a nominating petition or declaration of candidacy must be filed with the county clerk not sooner than the 100th day and not later than the 70th day before the date of the election.

(3) Not later than the 30th day after an election called under ORS 221.040 the county court calling the election shall proclaim whether a majority of the votes cast on the proposition favors incorporation. The county court also shall proclaim which candidates for city council are elected, if a majority of the votes cast on the proposition favors incorporation. If a majority of the votes cast on the proposition favors incorporation:

(a) The area described in the notice of election is incorporated as a city from the date of the election;

(b) The tax base submitted to and approved by the electors at the election shall be the initial tax base of the new city; and

(c) The five council members elected under subsection (2) of this section shall take office not later than the 10th day next following the proclamation on the proposition and council election. [Amended by 1953 c 593 §3; 1983 c.350 §18; 1987 c.707 §4; 1987 c.267 §66; 1989 c.92 §§31, 31b]

221.060 [Repealed by 1981 c.890 §8 (221.061 enacted in lieu of 221.060)]

221.061 Election costs. (1) When a majority of votes cast in an election held under this chapter for incorporation of a city favors incorporation, all expenses of the election and the preparation of the metes and bounds or legal description for the incorporation petition under ORS 221.040 (3)(a) shall be paid from the general fund of the newly incorporated city in the same manner that other claims against the city are paid.

(2) When a majority of votes cast in an election held under this chapter for incorporation of a city opposes incorporation, all expenses of the election and the preparation of the metes and bounds or legal description for the incorporation petition under ORS 221.040 (3)(a) shall be paid from the general fund of the county in the same manner that other claims against the county are paid. [1981 c 890 §9 (enacted in lieu of 221.060)]

221.070 [Amended by 1979 c.316 §10; repealed by 1983 c.350 §331a]

221.080 [Repealed by 1983 c.350 §331a]

221.090 Terms of office of first city council. (1) Members of the first city council shall serve the following terms:

(a) The two members receiving the two highest number of votes shall hold office until the first Monday in January next following the second general election held after incorporation of the city; and

(b) The three members receiving the three next highest number of votes shall hold office until the first Monday in January next following the first general election held after the incorporation.

(2) The county clerk shall prepare and deliver a certificate of election to each candidate elected to the city council. [Amended by 1983 c.350 §19]

221.100 Validation of incorporation under prior laws. Only those cities which, prior to March 28, 1941, commenced incorporation according to the procedure provided in sections 1 to 9, chapter 345, General Laws of Oregon 1913, and actually completed incorporation according to sections 1 to 7, chapter 453, Laws of Oregon 1941, are regarded as legally incorporated cities under and subject to the provisions of ORS 221.010 to 221.090, 221.110 to 221.140 and 221.410, provided a majority of those voting on the proposition to incorporate were in favor of incorporation. [Amended by 1983 c.350 §20]

221.102 [1973 c.64 §1; repealed by 1975 c.326 §5]

221.104 [1973 c.64 §2; repealed by 1975 c.326 §5]

221.106 Prohibition against signing by person not elector, signing false name or multiple signing of incorporation petition. (1) No person may sign a petition described in ORS 221.031 with a name not the person's own, or knowingly sign the person's name more than once to any such petition or sign any such petition when the person is not an elector.

(2) Violation of subsection (1) of this section is a Class C felony. [1973 c.432 §3, 1981 c 890 §11, 1983 c.350 §21]

CITY GOVERNMENT; OFFICERS; NOMINATIONS AND ELECTIONS; CHARTER AMENDMENTS

221.110 City officers; eligibility. The officers of a city created under ORS 221.010 to 221.100 shall be five councilmen, a municipal judge and such other officers as the council deems necessary. Any resident of a city shall be eligible to hold an office of the city.

221.120 The city council; terms; vacancies; powers; meetings. Concerning the council of a city created under ORS 221.010 to 221.100:

(1) Three councilmen shall be elected biennially.

(2) At an election for electing councilmen the candidates who receive the three highest numbers of votes shall be deemed elected, and of these three the ones receiving the two highest numbers of votes shall hold office for four years and the remaining one shall hold office for two years.

(3) A councilman's term of office shall begin at the first council meeting in the year immediately ensuing the year of the election of the councilman.

(4) The council shall fill by appointment vacancies in its membership.

(5) The term of office of an appointee to an office of councilman shall be the remainder of the term of office of the immediate predecessor of the appointee in the office.

(6) The powers of the city shall be vested in the council.

(7) A majority of the members of the council shall constitute a quorum for action by the council.

(8) No action by the council shall have legal effect unless concurred in by a majority of the council.

(9) The council shall meet publicly at least once each month.

221.130 Mayor; term; functions. Concerning the mayor of a city created under ORS 221.010 to 221.100:

(1) Only councilmen shall be eligible to serve as mayor.

(2) The council shall appoint a mayor at its first meeting of each odd-numbered year.

(3) The mayor's term of office shall be two years.

(4) The mayor shall be presiding officer of the council and shall authenticate with the signature of the mayor all ordinances which the council passes.

221.140 Appointment of municipal judge and other city officers; removal; compensation. The council of a city created under ORS 221.010 to 221.100 shall appoint a municipal judge and such other officers as it deems necessary for the proper government of the city, who shall be removable at the discretion of the council, receive such compensation as the council approves, and have such powers and duties as the council prescribes.

221.145 Basing compensation of city officers upon fines or bail forfeitures prohibited. The amount of compensation for city police officers, municipal judges or other city officers shall not be based upon the amount of revenues collected from fines or bail forfeitures or any set percentage thereof. [1981 c.402 §1]

Note: 221.145 was enacted into law by the Legislative Assembly but was not added to or made a part of ORS chapter 221 or any series therein by legislative action. See Preface to Oregon Revised Statutes for further explanation.

221.150 [Repealed by 1983 c 350 §331a]

221.160 Special elections to fill council vacancies; appointment of council members when all positions vacant. (1) Whenever because of death, resignation or other cause the number of the members of the governing body of any city is insufficient to constitute a quorum for the transaction of the business thereof, and the charter of such city does not otherwise provide, the mayor, or if there is no mayor, a majority of the remaining members of the governing body, may call a special election for the purpose of electing a sufficient number of persons to fill all the vacancies then existing in the governing body. For the purposes of such election the mayor, or if there is no mayor, a majority of the remaining members of the governing body, may appoint persons to act for all offices necessary to the holding of such election where such offices may be vacant. The appointments shall continue until a successor is selected as provided for by the charter or law governing such city.

(2) If all positions in the governing body of a city become vacant and if the charter of the city does not provide otherwise, the governing body of the county in which the

city maintains its seat of government immediately shall appoint the number of persons sufficient to constitute a quorum for the transaction of city business. The persons appointed by the governing body of the county shall appoint a sufficient number of persons to fill any remaining vacancies existing in the governing body of the city. All persons appointed under this subsection shall serve until successors are elected and qualified to serve. [Amended by 1981 c.173 §7]

221.170 [Amended by 1957 c.608 §225; 1979 c.317 §2; repealed by 1983 c.350 §331a]

221.180 Procedure for nomination of candidates for city offices. (1) This section and ORS chapters 249 and 254 govern the manner of nominating and electing candidates for municipal offices in all cities.

(2) Notwithstanding ORS 249.037, if a city does not hold a primary election for municipal offices, a nominating petition or declaration of candidacy shall be filed not sooner than the 15th day after the date of the primary election and not later than the 70th day before the date of the general election. A candidate who is nominated under this subsection may withdraw candidacy under ORS 249.830.

(3) All nominating petitions and declarations of candidacy shall be filed with the city elections officer. If the city charter or ordinance provides a manner of filing for nomination, a candidate for any office of that city shall file in that manner. [Amended by 1957 c.608 §226; 1979 c.190 §408; 1983 c.350 §22]

Note: The amendments to 221.180 by section 67, chapter 267, Oregon Laws 1987, are repealed January 1, 1994. See section 82, chapter 267, Oregon Laws 1987. 221.180 as amended is set forth for the user's convenience.

221.180. (1) This section and ORS chapters 249 and 254 govern the manner of nominating and electing candidates for municipal offices in all cities.

(2) If a city does not hold a primary election for municipal offices, a nominating petition or declaration of candidacy shall be filed not sooner than the 15th day after the date of the biennial primary election and not later than the 70th day before the date of the general election. A candidate who is nominated under this subsection may withdraw candidacy in the manner provided in ORS 249.830.

(3) All nominating petitions and declarations of candidacy shall be filed with the city elections officer. If the city charter or ordinance provides a manner of filing for nomination, a candidate for any office of that city shall file in that manner.

221.190 [Amended by 1957 c.608 §227; repealed by 1983 c.350 §331a]

221.200 Law governing elections in cities. ORS chapters 246 to 260 govern the conduct of all city elections. [Amended by 1957 c.608 §228; 1979 c.317 §3; 1983 c 350 §23]

221.210 Charter amendments and other municipal measures; initiative and referendum. The city council may refer and the people may initiate municipal measures or amendments to the charter of a city as provided in ORS 250.265 to 250.346, unless ORS 250.255 makes ORS 250.265 to 250.346 inapplicable to the city. [Amended by 1955 c.18 §1; 1983 c.350 §24]

221.230 Election dates; procedure for emergency elections. (1) Except as provided in subsection (2) of this section, no election on a city measure or for a city office shall be held on any date other than:

(a) The fourth Tuesday in March;

(b) The third Tuesday in May;

(c) The last Tuesday in June;

(d) The second Tuesday in August;

(e) The third Tuesday in September; or

(f) The first Tuesday after the first Monday in November.

(2) An emergency election may be held on a date other than those provided in subsection (1) of this section, if the city governing body by resolution finds that an emergency exists that will require an election sooner than the next available election date to avoid extraordinary hardship to the community.

(3) A city governing body, with adequate notice, shall hold a public hearing, on a date other than a regularly scheduled council meeting, for the purpose of making findings substantiating the fact that an emergency exists before scheduling an election on a date other than those specified in subsection (1) of this section.

(4) Notice of a city's intent to hold an emergency election shall be filed with the county election authority no later than 34 days preceding the desired election date. At the time the notice of election is given to the county election authority, the city shall also file with the election authority a certified copy of the ballot title and a copy of the resolution and findings adopted by the city governing body to authorize the emergency election as required under subsection (3) of this section.

(5) The county election authority in each county shall monitor emergency elections and shall make an annual report of the number and nature of such elections to the Secretary of State. The report shall include copies of city resolutions and findings of fact authorizing emergency elections that have been filed with the county election authority under subsection (4) of this section. [1979 c.316 §4; 1981 c.639 §5; 1985 c.808 §70; 1987 c.267 §68; 1989 c.923 §9]

ORDINANCES; MUNICIPAL COURTS; APPEALS

221.310 Effective date of ordinances; emergency measures. (1) In cities having a population of 2,000 or more no ordinance, resolution or franchise shall take effect until 30 days after its passage by the council and approval by the mayor, unless it is passed over the veto of the mayor. In that event, it shall not take effect until 30 days after final passage over the mayor's veto. However, measures necessary for the immediate preservation of the peace, health and safety of the city are excepted. These emergency measures shall become immediately effective if they state in a separate section the reasons why it is necessary that that they should become immediately effective and if they are approved by the affirmative vote of three-fourths of all the members elected to the city council, taken by ayes and noes, and also by the mayor. This subsection shall apply in every city in all matters concerning the operation of the initiative and referendum in its municipal legislation on which the city has not made or does not make conflicting provisions.

(2) Except for ordinances necessary for the immediate health, peace or safety, an ordinance enacted by the council of a city created under ORS 221.010 to 221.100 shall take effect 30 days after its enactment.

221.315 Enforcement of ordinance and charter provisions; disposition of fines, costs and forfeited bail. (1) Prosecution of violations of city charter or ordinances in district or justice's court shall be by the city attorney and in the name of such city. An agreement may be made between any city and, on behalf of the state, the presiding judge of the district court for the county in which all or part of such city is located, that such violations be prosecuted for such city in the district court by the district attorney in the name of the State of Oregon. An agreement may be made, pursuant to ORS 190.010, between any city and the county in which all or part of such city is located, that such violations be prosecuted for such city in the justice's court by the district attorney in the name of the State of Oregon.

(2) Except as otherwise provided by an agreement made under subsection (1) of this section in respect to the court, all fines, costs and forfeited bail collected by the district or justice's court having jurisdiction of a violation of a city charter or ordinance shall be paid as follows:

(a) One-half to the treasurer of the city whose charter or ordinance was violated.

(b) If collected by the district court, one-half to the credit of the General Fund available for general governmental expenses.

(c) If collected by the justice's court, one-half to the treasurer of the county in which the court is located. [1973 c.645 §3, 1975 c.713 §2, 1981 s.s. c.3 §114; 1983 c.763 §48]

Note: The amendments to 221 315 by section 19, chapter 905, Oregon Laws 1987, take effect July 1, 1991. See amendments to section 39, chapter 905, Oregon Laws 1987, by section 6, chapter 844, Oregon Laws 1989. Chapter 905, Oregon Laws 1987, is repealed on July 1, 1991. See section 7, chapter 844, Oregon Laws 1989. The text is set forth for the user's convenience

221.315. (1) Prosecution of violations of the charter or ordinances of a city in district or justice's court shall be by the city attorney and in the name of such city An agreement may be made between any city and, on behalf of the state, the presiding judge of the district court for the county in which all or part of such city is located, that such violations be prosecuted for such city in the district court by the district attorney in the name of the State of Oregon. An agreement may be made, pursuant to ORS 190.010, between any city and the county in which all or part of such city is located, that such violations be prosecuted for such city in the justice's court by the district attorney in the name of the State of Oregon.

(2) Except as otherwise provided by an agreement made under subsection (1) of this section in respect to the court, all fines, costs and forfeited bail collected by the district or justice's court having jurisdiction of a violation of a city charter or ordinance shall be paid as follows:

(a) One-half of all fines and forfeited bail shall be credited and distributed under ORS 137.293 and 137.295 to the treasurer of the city whose charter or ordinance was violated, as a monetary obligation payable to the city.

(b) If collected by the district court, the costs and one-half of the fines and forfeited bail shall be credited and distributed under ORS 137.293 and 137.295, as a monetary obligation payable to the state.

(c) If collected by the justice's court, the costs and one-half of the fines and forfeited bail shall be credited and distributed under ORS 137.293 and 137.295 to the treasurer of the county in which the court is located as a monetary obligation payable to the county.

221.320 [Repealed by 1967 c.195 §1]

221.330 Publication or posting of ordinances; exceptions. Ordinances passed by cities must be posted or published in a newspaper if required by their respective charters; provided, that ordinances establishing rules and regulations for the construction of buildings, the installation of plumbing, electric wiring or other similar work, where such rules and regulations have been printed as a code in book form, may adopt such code or portions thereof by reference thereto without further publication or posting thereof. Not less than three copies of such code shall be filed, for use and examination by the public, in the office of the city recorder of the city, prior to the adoption thereof. Cities may adopt as ordinances any statute of the State of Oregon, the subject matter of which is within the scope of the charter authority by reference

to the chapter or section, without further publication or posting thereof.

221.335 Agreement between cities for judicial services. Any city may enter into an agreement pursuant to ORS 190.010 with another city for the provision of judicial services. A municipal judge providing services to another city pursuant to such an agreement shall have all judicial jurisdiction, authority, powers, functions and duties of the municipal court of the other city and the judges thereof with respect to all and any violations of the charter or ordinances of the other city. Unless the agreement provides otherwise, and subject to the provisions of ORS 153.630, all fines, costs and forfeited bail collected shall be paid to the prosecuting city, and that city shall reimburse the city providing judicial services for expenses incurred under the agreement. The exercise of jurisdiction under such an agreement by a municipal judge shall not constitute the holding of more than one office. [1989 c.679 §4]

221.340 Parking ordinance violation; mode of charging defendant; notice as complaint. (1) In all prosecutions for violation of motor vehicle parking ordinances in cities, it shall be sufficient to charge the defendant by an unsworn written notice if the notice clearly states:

(a) The date, place and nature of the charge.

(b) The time and place for defendant's appearance in court.

(c) The name of the issuing officer.

(d) The license number of the vehicle.

(2) The notice provided for in subsection (1) of this section shall either be delivered to the defendant or placed in a conspicuous place upon the vehicle involved in the violation. A duplicate original of the notice shall serve as the complaint in the case when it is filed with the court. In all other respects the procedure now provided by law in such cases shall be followed, but ORS 810.365 does not apply. The officer need not have observed the act of parking, but need only have observed that the car was parked in violation of city ordinances. [Amended by 1973 c.737 §1; 1987 c 687 §8]

221.345 [Repealed by 1981 c.48 §8]

221.347 Jurisdiction of municipal court in certain actions relating to firearms. A municipal court has jurisdiction, as provided in ORS 166.274, over cases arising under ORS 166.274. [1989 c.839 §35]

Note: 221.347 was enacted into law by the Legislative Assembly but was not added to or made a part of ORS chapter 221 or any series therein by legislative action. See Preface to Oregon Revised Statutes for further explanation.

221.348 Disqualification of municipal judge for prejudice. No judge of a municipal or city recorder's court having two or more judges shall hear to try any action, matter or proceeding if a party thereto or an attorney appearing therein moves the court for a change of judge on grounds of prejudice. The motion shall be supported by an affidavit stating that the judge before whom the action, matter or proceeding is pending is prejudiced against the party or attorney, and that the affiant or the client of the affiant cannot or believes that the affiant or the client of the affiant cannot have a fair and impartial trial or hearing before the judge, and that such motion is not filed for the purpose of delay. The motion shall be filed before the action, matter or proceeding is to be tried or heard. No party or attorney shall make more than one application in any action, matter or proceeding. [1957 c.378 §1]

221.349 Trial by jury in criminal cases. (1) In all prosecutions for any crime defined and made punishable by any city charter or ordinance the defendant shall have the right of trial by jury, of six in number. Juries shall be selected from the latest tax roll and registration books used at the last city election in the same manner in which juries are selected for circuit courts. The verdict of the jury shall be unanimous.

(2) Where provision is made for the payment of jury fees by the defendant as a deposit to insure a jury trial, and where the defendant is found not guilty, the deposit shall be returned to the defendant.

(3) The deposit required by the municipal, city or recorder's court to insure the right of trial by jury, under the charter of the city, shall not be greater than that provided by ORS 10.060 in relation to justice courts for payment for each juror sworn multiplied by the number of jurors constituting a jury under the terms of the charter. [1959 c.502 §§1, 2, 3; 1965 c.626 §1; 1971 c.633 §7; 1973 c 653 §1; 1987 c.766 §1]

221.350 Appeals from conviction in municipal court. Whenever any person is convicted in the municipal court of any city of any offense defined and made punishable by any city charter or ordinance, such person shall have the same right of appeal to the district court, or if there is no district court, to the circuit court, within whose jurisdiction the city has its legal situs and maintains its seat of city government as now obtains from a conviction from courts of justice of the peace. The appeal shall be taken and perfected in the manner provided by law for taking appeals from justice courts, except that in appeals taken under this section, ORS 221.360, 221.380 or 221.390:

(1) The notice thereof shall be served upon the city attorney;

(2) When the notice of appeal has been filed with the court from which the appeal is being taken, the appellate court shall have jurisdiction of the cause. Failure to serve a notice of appeal on the appropriate attorney shall not preclude jurisdiction in the appellate court; and

(3) No undertaking providing for the payment of costs and disbursements shall be required. [Amended by 1985 c.342 §16; 1989 c.123 §2]

221.360 Appeal on issue of validity of charter or ordinance. In all cases involving the constitutionality of the charter provision or ordinance under which the conviction was obtained as indicated in ORS 221.350, such person shall have the right of appeal to the district court or circuit court in the manner provided in ORS 221.350, regardless of any charter provision or ordinance prohibiting appeals from the municipal court because of the amount of the penalty or otherwise. An appeal may likewise be taken in such cases from the judgment or final order of the district court or circuit court to the Court of Appeals in the same manner as other appeals are taken from the district court or circuit court to the Court of Appeals in other criminal cases. Where the right of appeal in such cases depends upon there being involved an issue as to the constitutionality of the charter provision or ordinance, the decision of the appellate court shall be upon such constitutional issue only. [Amended by 1969 c.198 §78; 1985 c.342 §17]

221.370 Validity of charter or ordinance determined before merits. Whenever the validity of a charter or ordinance provision of any city comes in issue in a trial for violation of charter or ordinance provision, the trial judge shall determine such issue of validity and make a decision and order thereon before making any decision as to the facts in the particular case.

221.380 Appeal by city from invalidating order; release of defendant during appeal. From an order declaring a charter or ordinance provision invalid, the city may appeal from the municipal or recorder's court to the district court, or if there is no district court, to the circuit court, for the county in which the city has its legal situs and maintains its seat of city government; and, from such order by a district court or circuit court, may appeal to the Court of Appeals, in the same manner as appeals are taken in criminal cases to such courts. Upon the order of the appellate court upon such issue the case shall be remanded with direction. If a city so appeals, pending the appellate decision thereon, the defendant shall be released, with or without bond, for reappearance at the discretion of the trial court, until such time as the case is remanded. [Amended by 1975 c.227 §1; 1985 c.342 §18]

221.390 Trial, procedure and sentence in district or circuit court on appeal from municipal court. (1) When any person convicted in a municipal court appeals to the district court or circuit court as provided in ORS 221.350 and 221.360, such person shall be tried in the district court or circuit court pursuant to the statutes which prescribe the procedure for trial of violations of the criminal statutes of the state, except that the prosecution shall be handled by an attorney provided by the city with the municipal court from which the appeal was taken.

(2) Within 10 days following the return of the verdict in the district court or circuit court, the clerk of the court shall notify the recorder or corresponding officer of the city, in writing, of the outcome of the trial, and shall give like notice of any sentence imposed.

(3) Upon a verdict of guilty the district or circuit court judge may impose any sentence within the limits prescribed by the charter or ordinance for violation of which the conviction was had, and if a fine is imposed, it shall be paid to the clerk of the court and by the clerk remitted, on or before the 10th day of the following month, to the proper city officer.

(4) This section does not apply where the appeal involves only an issue of constitutionality of the charter or ordinance. [Amended by 1985 c.342 §19]

221.400 [Repealed by 1971 c.633 §8]

AUTHORITY TO REGULATE LOCAL MATTERS; LICENSING AND TAXATION

(Generally)

221.410 Power of city to control local affairs; limitation of floating indebtedness; cities affected. (1) Except as limited by express provision or necessary implication of general law, a city may take all action necessary or convenient for the government of its local affairs.

(2) No city, unless authorized to do so by its electors, shall contract a voluntary floating indebtedness in excess of the sum of $5,000 for general city purposes. A city official or employee who creates or officially approves such an indebtedness in excess of the limitation shall be liable for the amount of the excess.

(3) Cities affected by subsections (1) and (2) of this section are those defined in ORS 221.010.

221.415 Municipal rights of way; use by electric utilities; power of city to regulate and impose charges. Recognizing the independent basis of legislative authority granted to cities in this state by municipal charters, the Legislative Assembly intends by ORS 221.415, 221.420, 221.450 and 261.305 to reaffirm the authority of cities to regulate use of municipally owned rights of way and to impose charges upon publicly owned suppliers of electrical energy, as well as privately owned suppliers for the use of such rights of way. [1987 c.245 §1]

Note: 221.415 was enacted into law by the Legislative Assembly but was not added to or made a part of ORS chapter 221 or any series therein by legislative action. See Preface to Oregon Revised Statutes for further explanation.

221.417 Definitions for ORS 221.420 and 221.450. As used in ORS 221.420 and 221.450, "public utility" does not include a telecommunications utility, as defined in ORS 759.005. [1989 c.484 §3]

Note: 221.417 takes effect July 1, 1990. See section 9, chapter 484, Oregon Laws 1989.

221.420 Municipal regulation of public utilities. (1) As used in this section:

(a) "Public utility" has the meaning for that term provided in ORS 757.005.

(b) "Commission" means the Public Utility Commission of Oregon.

(c) "Council" means the common council, city council, commission or any other governing body of any municipality wherein the property of the public utility is located.

(d) "Municipality" means any town, city or other municipal government wherein property of the public utility is located.

(e) "Service" is used in its broadest and most inclusive sense and includes equipment and facilities.

(f) "Telecommunications utility" has the meaning for that term provided in ORS 759.005.

(g) "Heating company" means any person furnishing heat but not electricity or natural gas to its customers.

(2) Every city may:

(a) Determine by contract or prescribe by ordinance or otherwise, the terms and conditions, including payment of charges and fees, upon which any public utility, telecommunications utility, electric cooperative, people's utility district or heating company may be permitted to occupy the streets, highways or other public property within such city and exclude or eject any public utility, telecommunications utility or heating company therefrom.

(b) Require any public utility or telecommunications utility, by ordinance or otherwise, to make such modifications, additions and extensions to its physical equipment, facilities or plant or service within such city as shall be reasonable or necessary in the interest of the public, and designate the location and nature of all additions and extensions, the time within which they must be completed, and all conditions under which they must be constructed.

(c) Except for a telecommunications utility, fix by contract, prescribe by ordinance, or in any other lawful manner, the rates, charges or tolls to be paid to, or that may be collected by, any public utility or the quality and character of each kind of product or service to be furnished or rendered by any public utility furnishing any product or service within such city. No schedule of rates, charges or tolls, fixed in the manner provided in this paragraph, shall be so fixed for a longer period than five years. Whenever it is proposed by any city to enter into any contract, or to enact any ordinance, or other municipal law or regulation concerning the matters specified in this paragraph, a copy of such proposed contract, ordinance or other municipal law or resolution shall be filed with the Public Utility Commission of Oregon before the same may be lawfully signed or enacted, as the case may be, and the commission shall thereafter have 90 days within which to examine into the terms thereof. If the commission is of the opinion that in any respect the provisions of the proposed contract, ordinance or other municipal law or resolution are not in the public interest, the commission shall file, in writing, with the clerk or other officer who has the custody of the files and records of the city, the commission's reasons therefor. If the objections are filed within said period of 90 days, no proposed contract, ordinance or other municipal law or regulation shall be valid or go into effect until it has been submitted to or ratified by the vote of the electors of the city. Unless and until a city exercises its powers as provided in this paragraph, the commission is vested with all powers with respect to the matters specified in this paragraph. If the schedule of rates, charges and tolls or the quality and character of each kind of product or service is fixed by contract, ordinance or other municipal law or regulation and in the manner provided in this paragraph, the commission has no power or jurisdiction to interfere with, modify or change it during the period fixed thereby. Upon the expiration of said period such powers shall again be vested in the commission, to be exercised by the commission unless and until a new schedule of rates or the quality and character for such service or product is fixed or prescribed by contract, ordinance or other municipal law or regu-

lation in the manner provided in this paragraph.

(d) Provide for a penalty for noncompliance with the provisions of any charter provision, ordinance or resolution adopted by the city in furtherance of the powers specified in this subsection. [Amended by 1971 c.655 §245; 1987 c.245 §2; 1987 c.628 §1; 1989 c 5 §1; 1989 c.999 §6]

221.430 [Amended by 1967 c.359 §684; repealed by 1973 c.33 §1]

221.440 [Repealed by 1973 c.33 §1]

221.450 Tax on public utilities operating without franchise. The city council or other governing body of every incorporated city may levy and collect from every electric cooperative, people's utility district, privately owned public utility, telecommunications utility or heating company operating for a period of 30 days within the city without a franchise from the city and actually using the streets, alleys or highways, or all of them, in such city for other than travel on such streets or highways, a privilege tax for the use of those public streets, alleys or highways, or all of them, in such city in an amount not exceeding five percent of the gross revenues of the cooperative, utility, district or company currently earned within the boundary of the city. However, the gross revenues earned in interstate commerce or on the business of the United States Government shall be exempt from the provisions of this section. The privilege tax authorized in this section shall be for each year, or part of each year, such utility, cooperative, district or company operates without a franchise. [Amended by 1987 c.245 §3; 1987 c.447 §115; 1989 c.999 §§7, 8]

221.460 Duration of franchises, privileges and permits. All franchises, privileges or permits for the use of the public highways, streets or alleys granted after June 5, 1931, by any municipal corporation shall not be granted for a longer term than 20 years, and shall be subject to the provision of ORS 221.470.

221.470 Removal of structures on expiration of grant or franchise. (1) All property and materials (including poles, posts, towers, wires, conduits, mains, pipes, rails, tracks, ties, railways, pole lines, telegraph, telephone or electric transmission lines, or structures or equipment of any kind) placed in, on, upon, over, under or beneath any public highway, street or alley of this state or municipal corporation, under or by virtue of any grant, privilege or franchise, shall be removed by the owners or owner of the same within one year after the expiration of the grant, privilege or franchise, which permitted the erection or installation of the same, unless further time is granted by the municipal corporation having authority so to do.

(2) Except as otherwise provided in subsection (3) of this section, if all the property and materials referred to in subsection (1) of this section are not removed within one year after the termination or expiration of the grant, privilege or franchise or such further time as may be granted by the state or municipal corporation, all and every part thereof shall be forfeited and escheated to the state or municipal corporation wherein situated.

(3) The state or municipal corporation may notify the owner of the property and materials referred to in subsection (2) of this section that it waives forfeiture and escheat under subsection (2) of this section and may thereafter compel removal of such property and materials from the public highways, streets and alleys and restoration of the public highways, streets and alleys and may maintain court suit to require such removal and restoration by the owner or the payment of the cost thereof by the owner. [Amended by 1957 c.136 §1]

221.475 Territory annexed to city; limitation on electric service by municipal utility. Nothing contained in any public facility or comprehensive plan of any city shall confer any right on a city to provide electric utility service in or to the annexed territory. [1987 c.737 §8]

Note: 221.475 was enacted into law by the Legislative Assembly but was not added to or made a part of ORS chapter 221 or any series therein by legislative action. See Preface to Oregon Revised Statutes for further explanation.

221.480 [Repealed by 1981 c.288 §1]

221.485 Policy on vehicles for hire. The Legislative Assembly finds and declares that privately owned taxicabs, limousines and other vehicles for hire are a vital part of the transportation system within this state and provide necessary services in response to the needs of state residents, tourists and business representatives from outside this state. Consequently, the safety and reliability of such vehicles and the economic well-being and stability of their owners and operators are matters of public concern. The regulation of such vehicles is an essential government function and, therefore, it is the intent of the Legislative Assembly to reaffirm the authority of political subdivisions in this state to regulate the operation of privately owned taxicabs, limousines and other vehicles for hire and to exempt such regulation from liability under federal antitrust laws. [1985 c.475 §1]

221.490 [Repealed by 1981 c.288 §1]

221.495 Local franchise authority over vehicles for hire. Cities and counties in this

state are authorized to grant franchises, to license, control and regulate privately owned taxicabs, limousines and other vehicles for hire that operate within their respective jurisdictions. The power to regulate granted under this section includes, but is not limited to:

(1) Regulating entry into the business of providing taxicab, limousine or other similar services.

(2) Requiring a license or permit as a condition for operation of taxicabs, limousines and other vehicles for hire and revoking, canceling or refusing to reissue a license or permit for failure to comply with regulatory requirements.

(3) Controlling the maximum rates charged and the manner in which rates are calculated and collected.

(4) Regulating routes for such vehicles, including restricting access to airports.

(5) Establishing safety, equipment and insurance requirements.

(6) Establishing any other requirements necessary to assure safe and reliable service by such vehicles. [1985 c 475 §2]

221.500 [Repealed by 1981 c 288 §1]

(Telecommunications Utilities)

221.505 Policy. The Legislative Assembly recognizes that significant changes have occurred in the regulation, technology and marketing of telecommunications utilities over the past decade. It is the intent of the Legislative Assembly in adopting the privilege tax authorized by ORS 221.505 to 221.515 and 759.105 to respond to these changes by establishing a uniform base for municipal charges for street use by telecommunications utilities. [1989 c.484 §1]

Note: See note under 221.515.

221.510 Municipal regulation of telecommunications utilities. (1) As used in this section:

(a) "Telecommunications utility" has the meaning given that term in ORS 759.005.

(b) "Commission" means the Public Utility Commission of Oregon.

(c) "Council" means the common council, city council, commission or any other governing body of any municipality wherein the property of the telecommunications utility is located.

(d) "Municipality" means any town, municipality or other municipal government wherein property of the telecommunications utility is located.

(e) "Service" is used in its broadest and most inclusive sense and includes equipment and facilities.

(2) Every municipality may:

(a) Determine by contract, or prescribe by ordinance or otherwise, the terms and conditions, including payment of a privilege tax to the extent authorized by ORS 221.515 and other charges and fees, upon which any telecommunications utility may be permitted to occupy the streets, highways or other public property within such municipality and exclude or eject any telecommunications utility therefrom.

(b) Require any telecommunications utility, by ordinance or otherwise, to make such modifications, additions and extensions to its physical equipment, facilities or plant or service within such municipality as shall be reasonable or necessary in the interest of the public, and designate the location and nature of all additions and extensions, the time within which they must be completed and all conditions under which they must be constructed.

(c) Provide for a penalty for noncompliance with the provisions of any charter provision, ordinance or resolution adopted by the municipality in furtherance of the powers specified in this subsection. [1989 c.484 §4]

Note: See note under 221.515.

221.515 Privilege tax on telecommunications utilities; maximum rate; deduction of additional fees. (1) The council of every municipality in this state may levy and collect from every telecommunications utility operating within the municipality and actually using the streets, alleys or highways, or all of them, in such municipality for other than travel, a privilege tax for the use of those streets, alleys or highways, or all of them, in such municipality in an amount which may not exceed seven percent of the gross revenues of the telecommunications utility currently earned within the boundaries of the municipality. The privilege tax authorized in this section shall be for each year, or part of each year, that such telecommunications utility operates within the municipality.

(2) As used in this section, "gross revenues" means those revenues derived from exchange access services, as defined in ORS 401.710, less net uncollectibles from such revenues.

(3) A telecommunications utility paying the privilege tax authorized by this section shall not be required to pay any additional fee, compensation or consideration, including the free use or construction of telecommunications facilities and equipment, to the municipality for its use of public streets, alleys, or highways, or all of them, and shall not be required to pay any additional tax or fee on the gross revenues that are the meas-

ure of the privilege tax. As used in this subsection, "use" includes, but is not limited to, street openings, construction and maintenance of fixtures or facilities by telecommunications utilities. As used in this subsection, "additional fee, compensation or consideration" does not include commissions paid for siting public telephones on municipal property. To the extent that separate fees are imposed by the municipality on telecommunications utilities for street openings, construction, inspection or maintenance of fixtures or facilities, such fees may be deducted from the privilege tax authorized by this section. However, telecommunications utilities shall not deduct charges and penalties imposed by the municipality for noncompliance with charter provisions, ordinances, resolutions or permit conditions from the privilege tax authorized by this section. [1989 c.484 §5]

Note: Sections 8 and 9, chapter 484, Oregon Laws 1989, provide:

Sec. 8. On the effective date of this Act [July 1, 1990], existing franchise fees or privilege taxes imposed on telecommunications utilities shall be superseded by sections 4, 5 and 7 of this Act [221.510, 221.515 and 759.105]. [1989 c.484 §8]

Sec. 9. This Act takes effect on July 1, 1990. [1989 c.484 §9]

DISINCORPORATION

221.610 Disincorporation of cities; effective date. Any city not liable for any debt or other obligation, may surrender its charter, disincorporate and cease to exist if a majority of the electors of the city authorize the surrender and disincorporation as provided in ORS 221.621 and 221.650. The surrender and disincorporation shall become effective 60 days after the city has authorized surrender and disincorporation. [Amended by 1983 c.350 §25]

221.620 [Repealed by 1983 c.350 §26 (221.621 enacted in lieu of 221 620, 221.630, 221 640 and 221.660)]

221.621 Disincorporation procedure; petition; election. (1) This section establishes the procedure for determining whether a city shall disincorporate. The question shall be decided by election. The governing body of the city shall call an election when a petition is filed as provided in this section.

(2) The requirements for preparing, circulating and filing a petition and calling an election under this section shall be as provided for an initiative measure under ORS 250.265 to 250.346, except that notwithstanding ORS 250.325, the governing body of the city shall not consider adoption or rejection of the measure before submitting it to the electors.

(3) Notwithstanding subsection (2) of this section, if ORS 250.255 makes ORS 250.265 to 250.346 inapplicable to a city, the requirements for preparing, circulating and filing a petition under this section shall be as provided for an initiative petition under the city charter or an ordinance adopted under the city charter.

(4) The question of disincorporation shall be submitted to the electors of the city at an election held on the first Tuesday after the first Monday in November in any year, but shall not be submitted more than once in two consecutive calendar years. [1983 c 350 §27 (enacted in lieu of 221.620, 221.630, 221 640 and 221 660), 1987 c.784 §1]

221.630 [Repealed by 1983 c 350 §26 (221.621 enacted in lieu of 221 620, 221 630, 221.640 and 221.660)]

221.640 [Repealed by 1983 c 350 §26 (221 621 enacted in lieu of 221.620, 221.630, 221 640 and 221.660)]

221.650 Property conveyed to county; cessation of corporate existence; records deposited. Within 30 days after the authorization of the surrender of the charter, the city shall convey, grant, assign and deliver all its property real and personal, and property rights, by proper conveyance, to the county in which the city is located for the benefit and use of the county. The city at the end of 60 days from the date of the election authorizing the surrender shall cease to exist in its corporate capacity without any further or other formal action, and all its property rights and interests shall vest in the county, and the records of the city shall be deposited in the office of the county clerk by the auditor, clerk or other keeper of records in the city. [Amended by 1983 c 350 §28]

221.660 [Repealed by 1983 c.350 §26 (221 621 enacted in lieu of 221.620, 221.630, 221.640 and 221.660)]

MISCELLANEOUS

221.710 Filing of city charter and amendments; effect; certified copies furnished. (1) All incorporated cities shall file with the Librarian of the Supreme Court Library a duly certified copy of the charter and all amendments thereto of the city. All charters and amendments thereto adopted through initiative process by the electors of any such city and which may be superseded by other charters or amendments thereto may by such authority be also filed in the same manner. When so filed all courts of the state shall take judicial notice thereof and the same may be referred to and pleaded as a public statute of the state. Future amendments shall be filed in like manner and with like effect.

(2) The Librarian of the Supreme Court Library shall furnish, over the signature of the librarian, a certified copy of any document required by subsection (1) of this section to be filed with the librarian. The librarian shall collect at the rate of 25 cents

per folio of 100 words therefor. All fees so collected shall be remitted by said librarian to the State Treasurer at the end of every calendar month, who shall deposit the same in the General Fund.

221.720 Situs of cities; jurisdiction of cities coextensive with boundaries. (1) For the purpose of the administration of all laws relating to incorporated cities, other than ORS 221.090, every city shall be deemed to have its legal situs in the county in which the seat of the city government is situated.

(2) Notwithstanding any other provision of law the jurisdiction and application of government of cities shall be coextensive with the exterior boundaries of such cities, regardless of county lines.

221.725 Sale of city real property; publication of notice; public hearing. (1) Except as provided in ORS 221.727, when a city council considers it necessary or convenient to sell real property or any interest therein, the city council shall publish a notice of the proposed sale in a newspaper of general circulation in the city, and shall hold a public hearing concerning the sale prior to the sale.

(2) The notice required by subsection (1) of this section shall be published at least once during the week prior to the public hearing required under this section. The notice shall state the time and place of the public hearing, a description of the property or interest to be sold, the proposed uses for the property and the reasons why the city council considers it necessary or convenient to sell the property. Proof of publication of the notice may be made or provided by ORS 193.070.

(3) Not earlier than five days after publication of the notice, the public hearing concerning the sale shall be held at the time and place stated in the notice. Nothing in this section prevents a city council from holding the hearing at any regular or special meeting of the city council as part of its regular agenda.

(4) The nature of the proposed sale and the general terms thereof, including an appraisal or other evidence of the market value of the property, shall be fully disclosed by the city council at the public hearing. Any resident of the city shall be given an opportunity to present written or oral testimony at the hearing.

(5) As used in this section and ORS 221.727, "sale" includes a lease-option agreement under which the lessee has the right to buy the leased real property in accordance with the terms specified in the agreement. [1983 c.216 §1]

Note: 221.725 and 221.727 were enacted into law by the Legislative Assembly but were not added to or made a part of ORS chapter 221 or any series therein by legislative action. See Preface to Oregon Revised Statutes for further explanation.

221.727 Alternative procedure for sale of city real property; public notice and hearing. Notwithstanding ORS 221.725, a city council may adopt, after public notice and hearing, a procedure for the sale of individual parcels of a class of city-owned real properties, or any interest therein, under a single program established within the city for the sale of that class of properties. The city may thereafter sell any parcel under that adopted procedure in lieu of the procedure under ORS 221.725. [1983 c.216 §2]

Note: See note under 221 725.

221.730 [Repealed by 1955 c 33 §1]

221.735 Continuation of solid waste collection franchise after incorporation; authority of city. When a city is incorporated after November 1, 1981:

(1) The city and the holder of any license, certificate or franchise for solid waste collection service within the city issued by a county under ORS 459.085 prior to incorporation may mutually agree on continued service within the city.

(2) When no agreement has been reached under subsection (1) of this section, the service shall continue within the city under the same terms and conditions including, without limitation, renewal. The city may exercise all the rights granted to the county by ordinance or governing document including the right to suspend, modify or revoke the right to continue service based on inadequate service. The city may determine the types of, and rates for, services and may otherwise adopt regulations necessary to maintain the quality and extent of service and to protect against nuisances or hazards to health, safety or the environment.

(3) The right to continue service under subsection (2) of this section is limited to two years from the date of incorporation. [1981 c.890 §10]

Note: 221.735 was enacted into law by the Legislative Assembly but was not added to or made a part of ORS chapter 221 or any series therein by legislative action. See Preface to Oregon Revised Statutes for further explanation.

221.740 [Repealed by 1955 c.33 §1]

221.745 [1981 c.602 §6, repealed by 1983 c.216 §4]

221.750 Right of cities to public areas not extinguished by adverse possession or statute of limitations. The right of cities and towns, whether incorporated or not, to land dedicated to or otherwise acquired for the public use for streets, highways, parks or public places, shall not be extinguished by any adverse possession,

however long continued. No title to such lands as against any such city or town shall be hereafter acquired in this state through operation of the statute of limitations.

221.760 Prerequisites for cities in counties over 100,000 population to receive revenues from cigarette, gas and liquor taxes. (1) The officer responsible for disbursing funds to cities under ORS 323.455, 366.785 to 366.820 and 471.805 shall disburse such funds in the case of a city located within a county having more than 100,000 inhabitants, according to the most recent federal decennial census, only if the officer reasonably is satisfied that the city meets the requirements set out in subsection (2) of this section, or if the city provides four or more of the following municipal services:

(a) Police protection.

(b) Fire protection.

(c) Street construction, maintenance and lighting.

(d) Sanitary sewers.

(e) Storm sewers.

(f) Planning, zoning and subdivision control.

(g) One or more utility services.

(2) In the year in which any city is first incorporated and the following two years it shall be considered a city for the purposes of ORS 323.455, 366.785 to 366.820 and 471.805 if the city charter gives the city power to provide four or more of the municipal services enumerated in subsection (1) of this section. [1969 c 634 §§1, 2]

221.770 Revenue sharing to cities; conditions for receipt; formula for distribution. (1) A share of certain revenues of this state shall be apportioned among and distributed to the cities of this state for general purposes as provided in this section. A city shall not be included in apportionments or receive distributions under this section for a fiscal year commencing on July 1 unless the city:

(a) Elects to receive distributions under this section for the fiscal year by enactment of an ordinance or resolution expressing that election and filing a copy of that ordinance or resolution with the Executive Department not later than July 31 of the fiscal year; and

(b) Holds at least one public hearing, after adequate public notice, at which citizens have the opportunity to provide written and oral comment to the authority responsible for approving the proposed budget of the city for the fiscal year on the possible uses of the distributions, including offset against property tax levies by the city for the fiscal year, and certifies its compliance with this paragraph to the Executive Department not later than July 31 of the fiscal year;

(c) Holds at least one public hearing, after adequate public notice, at which citizens have the opportunity to provide written and oral comment to, and ask questions of, the authority responsible for adopting the budget of the city for the fiscal year on the proposed use of the distributions in relation to the entire budget of the city for the fiscal year, including possible offset of the distributions against property tax levies by the city for the fiscal year, and certifies its compliance with this paragraph to the Executive Department not later than July 31 of the fiscal year; and

(d) Levied a property tax for the year preceding the year in which revenue sharing is due under ORS 471.810 and this section.

(2) Not later than 35 days after the last day of each calendar quarter ending March 31, June 30, September 30 and December 31, the Oregon Liquor Control Commission shall determine the amount of the net revenue under ORS 471.810, received during the preceding calendar quarter and shall certify that amount to the Executive Department.

(3) In addition to amounts otherwise apportioned to cities under ORS 471.810, not later than 20 days after the date the Executive Department receives a certification under subsection (2) of this section, the department shall apportion among the cities of this state in the manner provided in subsection (4) of this section an amount equal to 14 percent of the amount so certified, and shall pay to each city the amount so apportioned to the city. Payments shall be made from the General Fund, and amounts necessary to make those payments are appropriated to the Executive Department out of the General Fund.

(4) The amount apportioned to each city under subsection (3) of this section shall be a percentage of the total amount to be apportioned among the cities determined by dividing the adjusted population of the city by the sum of the adjusted populations of all cities. The adjusted population of a city shall be determined pursuant to the following formula:

$$\text{City population} \times \left\{ \frac{\text{Local consolidated property taxes per capita for the city}}{\text{Average consolidated property taxes per capita for all cities}} + \frac{\text{State income per capita}}{\text{City income per capita}} \right\}$$

(5) The amount apportioned to each city shall be further limited to an amount no greater than the amount of all property taxes

levied by the city during the year previous to the year in which distributions are made.

(6) For purposes of the formula set forth in subsection (4) of this section, "city population" is the population of a city as last determined under ORS 190.510 to 190.590.

(7)(a) For purposes of the formula set forth in subsection (4) of this section, "local consolidated property taxes" has the meaning given in subsection (8) of this section, for a city divided by the population of the city as last determined under ORS 190.510 to 190.590.

(b) The Executive Department shall determine the amounts of property taxes for each city during the fiscal year closing on June 30 preceding the fiscal year commencing on July 1 for which calendar quarter apportionments are made, and that determination shall be used for each calendar quarter apportionment for that fiscal year commencing on July 1.

(8) For purposes of subsection (7) of this section "consolidated property taxes" are the total of all compulsory contributions in the form of ad valorem taxes on property located within a city levied during a one-year period by the city, a county, any school district and any special governmental district for public purposes and in amounts as compiled by the Department of Revenue on the basis of application of consolidated tax rates to assessor code area valuations.

(9) For purposes of the formula set forth in subsection (4) of this section, "income per capita" is the estimated average annual money income of residents of this state and of residents of each city of this state, respectively, based upon the latest information available from the United States Department of Commerce.

(10) A city receiving a distribution under this section may return all or any part of the distribution to the Executive Department, which shall deposit the returned distribution or part thereof in the General Fund to be available for payment of the general expenses of the state. [1977 c.831 §1; 1987 c.158 §35; 1987 c.406 §1]

221.780 [1977 c.831 §2; repealed by 1987 c.406 §3]

221.785 Effect of challenge of validity of incorporation. (1) Notwithstanding ORS 221.770, 323.455, 366.785 to 366.820 and 471.810, when a proceeding challenging the validity of the incorporation of a city is commenced before a court or administrative agency of this state within two years after the incorporation, if the court or agency determines that the incorporation is invalid, moneys otherwise payable to the city under ORS 221.770, 323.455, 366.785 to 366.820 and 471.810 shall not be distributed to the city, but shall be deposited with the State Treasurer as provided in subsection (3) of this section.

(2) Not later than 30 days after the issuance of an order or judgment declaring the incorporation of a city invalid, the party challenging the incorporation shall send a certified copy of the order or judgment to the State Treasurer, Department of Transportation, Department of Revenue and the Oregon Liquor Control Commission.

(3) Upon receiving a certified copy of the order or judgment under subsection (2) of this section, the state officer or department having responsibility for the distribution of moneys under ORS 221.770, 323.455, 366.785 to 366.820 and 471.810 shall deposit those moneys in an escrow account administered by the State Treasurer.

(4) Upon final determination of the validity of an incorporation by judgment or decree rendered by the highest court in which a decision could be had, the moneys in the escrow account established under subsection (3) of this section shall be distributed as follows:

(a) If the incorporation is determined to be valid, to the city.

(b) If the incorporation is determined to be invalid, each city in this state shall receive such share of the moneys as its population bears to the total population of the cities of the state.

(5) The State Treasurer, upon receiving a certified copy of the judgment or decree of the court which constitutes the final determination of the validity of the challenged incorporation shall distribute moneys in the escrow account as provided in subsection (4) of this section.

(6) The State Treasurer shall retain interest earned on moneys deposited in the escrow account and shall distribute the interest in the same manner as other moneys in the account are distributed. [1983 s.s c.6 §2]

221.845 [1955 c.475 §1; renumbered 190 510]

221.850 [1955 c.475 §5; 1957 c.252 §1, renumbered 190.520]

221.855 [1955 c.475 §6; 1957 c 252 §2; renumbered 190.530]

221.860 [1955 c.475 §9; 1957 c.252 §3; renumbered 190.540]

GHOST TOWNS

221.862 "Historic ghost town" defined. As used in ORS 221.862 to 221.872, "historic ghost town" means an incorporated city within this state that:

(1) Is on land acquired under a United States patent;

(2) Does not have a sufficient number of registered electors permanently residing within the city to fill all offices provided for under its charter; and

(3) Is of historic interest. [1983 c 355 §1]

Note:. 221.862 to 221.872 were enacted into law by the Legislative Assembly but were not added to or made a part of ORS chapter 221 or any series therein by legislative action See Preface to Oregon Revised Statutes for further explanation.

221.865 [1955 c.475 §2; renumbered 190.550]

221.867 Filling vacancies in all offices of members of city council of historic ghost town. If a number of vacancies exist at the same time in the offices of members of the city council of an historic ghost town so that all the remaining members do not constitute a quorum for the conduct of city business, the governing body of the county in which the historic ghost town is situated shall appoint to the vacant offices the minimum number of qualified persons sufficient, with the incumbent members of the city council, to form a quorum. Persons appointed by the county governing body under this section, together with the incumbent members serving in office, shall appoint qualified persons to the remaining vacant offices. A person appointed under this section shall perform the duties of the office of member of the city council until the date on which, under the city's charter, an elected and qualified successor could assume the office. On that date, the tenure of office of persons appointed under this section shall cease. Persons appointed under this section are eligible for reappointment. [1983 c 355 §2]

Note: See note under 221.862.

221.869 Preference for appointment to city council of historic ghost town. In making appointments to the city council of an historic ghost town under ORS 221.862 to 221.872, the governing body of a county shall give preference for appointment, in the following order, to:

(1) A person who is an elector within the city.

(2) A person who owns and maintains property within the city and is an elector of the county in which the historic ghost town is situated.

(3) A person who owns and maintains property within the city and is an elector anywhere in this state.

(4) A person who is a resident and an elector of the county in which the historic ghost town is situated. [1983 c.355 §3]

Note: See note under 221.862.

221.870 [1955 c 475 §3; renumbered 190.560]

221.872 State revenues not available to historic ghost town. An historic ghost town shall not receive any portion of liquor revenues, highway funds or other state funds distributed to incorporated cities. [1983 c.355 §4]

Note: See note under 221.862.

221.875 [1955 c.475 §4; renumbered 190.570]

221.880 [1955 c.475 §7; renumbered 190.580]

221.885 [1955 c.475 §8; renumbered 190.590]

221.890 [1955 c.475 §10; renumbered 190.600]

221.894 [1955 c.561 §1; repealed by 1957 c 241 §1]

221.896 [1955 c.561 §2, repealed by 1957 c 241 §1]

221.898 [1955 c 561 §3; repealed by 1957 c 241 §1]

221.900 [1955 c 561 §4; repealed by 1957 c 241 §1]

THE 1893 INCORPORATION ACT

221.901 Cities organized under 1893 Act; officers; "city" defined for ORS 221.901 to 221.928. (1) The officers of every municipal corporation organized under sections 1 to 6, pages 119 to 123, Oregon Laws 1893, shall be a mayor, six aldermen, a recorder, who shall be ex officio clerk of the common council, a marshal, a treasurer and such subordinate officers as are provided in ORS 221.902.

(2) Unless the context indicates otherwise, "city" as used in ORS 221.901 to 221.928 includes any area or territory incorporated under sections 1 to 6, pages 119 to 123, Oregon Laws 1893.

221.902 City officers; elective; appointive; terms. (1) The mayor, aldermen, recorder, treasurer, and marshal of a municipal corporation organized under sections 1 to 6, pages 119 to 123, Oregon Laws 1893, shall be elected to two-year terms by the electors of the city. Each term of office commences on the first Monday in January next following the general election and expires on the day immediately preceding the first Monday in January next following the subsequent general election.

(2) The council may appoint an attorney, a superintendent of streets, a civil engineer and police and other subordinate officers, and fix their compensation. These officers shall hold office during the pleasure of the council. [Amended by 1981 c.173 §8; 1983 c.350 §29]

221.903 Bond and oath of officers. The recorder, treasurer and marshal mentioned in ORS 221.902 shall, before entering upon the duties of their respective offices, each execute a bond to the city in such penal sum as the council by ordinance may determine upon, conditioned for the faithful performance of duties, including in the same bond the duties of all offices of which the recorder, treasurer or marshal is ex officio incumbent under ORS 221.901 to 221.928. The bond shall be approved by the council before the officer enters upon the discharge of du-

ties. The bonds when approved shall be filed with the recorder, except the bond of the recorder, which shall be filed with the mayor. All the provisions of any law of this state relating to official bonds of officers shall apply to such bonds, except as otherwise provided in ORS 221.901 to 221.928. Every officer of the city, before entering upon the duties of office, shall take and file with the recorder an oath to honestly and faithfully discharge the duties of office, and that the officer will support the laws and Constitution of this state and of the United States to the best of the ability of the officer.

221.904 Vacancies. (1) The council shall fill any vacancy occurring in any of the offices provided for in ORS 221.902 by appointment.

(2) If the office is elective, the appointee shall hold office until the first Monday in January after the general election next following the appointment. At the general election next following the appointment, a person shall be elected to serve any remaining portion of the term. A person elected under this subsection shall take office on the first Monday in January after the election.

(3) If a council member is absent for three consecutive meetings without permission of the council, the council shall declare the office vacant and fill the office by appointment. [Amended by 1983 c 350 §30]

221.905 Compensation of city officers. The mayor and aldermen mentioned in ORS 221.902 shall receive no compensation whatever for their services as such officers. The recorder, treasurer, marshal, police and other subordinate officers shall severally receive at stated times compensation to be fixed by ordinance by the council, which compensation shall not be increased nor diminished after their election, or during their several terms of office. Nothing contained in this section shall be construed to prevent the council from fixing several amounts of compensation, in the first instance, during the term of office of any such officer after the election of the officer. The compensation of all other officers shall be fixed from time to time by ordinance, duly passed by the council.

221.906 Election procedure generally. All elections in a city organized under sections 1 to 6, pages 119 to 123, Oregon Laws 1893, shall be governed by ORS chapters 246 to 260. [Amended by 1983 c 350 §31]

221.907 Eligibility for office. No person shall be eligible to or hold any elective or appointive office in a city referred to in ORS 221.906 unless the person is a resident and an elector of the city. [Amended by 1983 c.83 §22]

221.908 Council meetings; notice; place of meetings. The council shall meet the second Tuesday in January succeeding each general municipal election and take the oath of office. It shall hold regular meetings at least once in each month at such times as they shall fix by ordinance. Special meetings may be called at any time by the mayor or by three councilmen, by written notice delivered to each member then present within the city at least three hours before the time specified for the proposed meeting, which notice shall specify the object and purpose of such special meeting. No other business shall be transacted at any special meeting than that named in said notice and appurtenant thereto. All meetings of the council shall be public and held within the corporate limits of the city at such place as may be designated by ordinance.

221.909 Council meetings; attendance; rules; records. At any meeting of the council a majority of the councilmen shall constitute a quorum for the transaction of business. A less number may adjourn from time to time, and may compel the attendance of absent members in such manner and under such penalties as may be prescribed by ordinance. The mayor shall preside at all meetings of the council when present, and in case of the absence of the mayor the council may appoint a mayor pro tempore. In case of the absence of the recorder, the mayor or presiding officer pro tempore shall appoint one of the members of the council recorder pro tempore. The person appointed to act as presiding officer during the absence of the mayor shall not be required to take the oath of office, but the records of the council shall show who is appointed to serve pro tempore at any meeting.

221.910 Powers of council regarding qualification of members. The council shall judge the qualifications of its members. [Amended by 1983 c.350 §32]

221.911 Rules on enactment of ordinances granting franchise or for payment of money. No ordinance or resolution granting any franchise for any purpose shall be passed by the council on the day of its introduction nor within five days thereafter, nor at any other than a regular meeting. No resolution or order for the payment of money shall be passed at any other time than at a regular meeting. No such ordinance, resolution or order shall have any validity, unless passed by the votes of at least three councilmen. In case all the councilmen are present and equally divided upon any question, the mayor shall have the deciding vote.

221.912 Formalities required to render ordinance effective. The enacting clause of all ordinances shall be as follows: "Be it or-

dained by the common council of the city or town [as the case may be] of _____." Every ordinance shall be signed by the mayor, or passed over the veto of the mayor, and attested by the recorder. A copy of the ordinance shall be published at least once in a newspaper published in such city; or, in lieu of such publication, three copies thereof shall be posted in at least three public places therein before it becomes a law.

221.913 Claims against cities; how presented and paid. (1) All claims and demands against any city referred to in ORS 221.906 shall be presented to and audited by the council in accordance with such regulations as it may by ordinance prescribe. Upon the allowance of any such claim or demand, the recorder shall draw a warrant upon the treasurer for the sum, which warrant shall be countersigned by the mayor, and shall specify for what purpose the same is drawn.

(2) No claim against the city shall be paid until it is audited and allowed by the council and then only by a warrant drawn upon the treasurer by the recorder, countersigned by the mayor.

221.914 Prosecution for violation of ordinance; place of imprisonment; city liable for expenses. (1) The violation of any ordinance of a city referred to in ORS 221.906 shall be deemed a misdemeanor and may be prosecuted by the authorities of such city in the name of the people of such city, or may be redressed by civil action, suit or proceeding, at the option of said authorities.

(2) Any person sentenced to imprisonment for the violation of an ordinance may be imprisoned in the jail of such city; or, if the council by ordinance so prescribes, in the county jail of the county in which such city is situated, in which case the expense of imprisonment shall be a charge in favor of such county and against such city. Before any such person can be imprisoned in the county jail, the consent of the county court shall be first obtained.

221.915 Nuisance defined. Every act or thing done, or anything existing within the limits of any city referred to in ORS 221.906, which is or may be declared by any law of this state or by any ordinance of such city to be a nuisance, hereby is declared to be a nuisance, and shall be considered and treated as such in all actions, suits and proceedings whatsoever, unless such law or ordinance is declared void by a court of competent jurisdiction.

221.916 Powers of council generally. The mayor and aldermen shall compose the common council of any city organized under sections 1 to 6, pages 119 to 123, Oregon Laws 1893. At any regular council meeting, it may:

(1) Provide for lighting the streets and furnishing such city and its inhabitants with gas or other lights, and with pure and wholesome water. For such purpose it may construct such water, gas or other works, within or without the city limits, as may be necessary or convenient therefor. It may allow the use of the city streets and alleys to any person, company or corporation who may desire to establish works for supplying the city and inhabitants thereof with such water or lights upon such reasonable terms and conditions as the council may prescribe.

(2) Permit, allow and regulate the laying down of tracks for streetcars and other railroads upon such streets as the council may designate, and upon such terms and conditions as the council may prescribe; and allow and regulate the erection and maintenance of poles, or poles and wires, for telegraph, telephone, electric light or other purposes, upon or through the streets, alleys or public grounds of such city; permit and regulate the use of alleys, streets and public grounds of the city for the laying down or repairing gas and water mains, for building and repairing sewers, and the erection of gas or other lights.

(3) Preserve the streets, lights, side and crosswalks, bridges, and public grounds from injury, prevent the unlawful use of the same, and regulate their use.

(4) Fix the maximum rate of wharfage, rates for gas or other lights, for carrying passengers on street railways, and water rates. No city shall ever deprive itself of the right through its common council of regulating and adjusting any such rates, so that the same shall be reasonable for the service rendered, at least once in any period of two years.

(5) License, tax, regulate, restrain and prohibit barrooms and tippling houses, and all places where spirituous, vinous or malt liquors are sold, or in any manner disposed of contrary to law. No license shall be issued for a less sum than that provided by law.

(6) Prevent and suppress gaming and gambling houses, and all games of chance, including lotteries and poolselling; prevent and suppress bawdyhouses, and lewd, lascivious cohabitation, opium-smoking houses, and places occupied or kept therefor. Nothing contained in ORS 221.901 to 221.930 shall be so construed as to oust the state courts of jurisdiction to indict or punish persons for offenses against any law of the state committed within the limits of any such city.

(7) License, regulate and control any lawful business, trade, occupation, profession or calling, carried on or conducted within the corporate limits of any such city.

(8) Suppress and prohibit anything which is injurious to the public morals, public safety or the public health of the inhabitants of any such city, including the power to define, suppress and prohibit nuisances of every kind, including those arising out of the receipt, sale or disposal of intoxicating liquor in violation of law.

(9) Regulate, suppress and prohibit the running at large within the corporate limits of any and all domestic animals, including fowls, and provide for the impoundment and sale, after notice, of such animals.

(10) Exercise any and all police regulations concerning the public morals, public safety, public health and public convenience of the inhabitants of any such city.

(11) Provide for the surveying of blocks and streets of the city and for marking the boundary lines of such blocks and streets, and the establishing of grades of the streets, sidewalks and crosswalks.

(12) Prevent and punish trespass on real and personal property within the corporate limits of such city.

(13) Make bylaws and ordinances not inconsistent with the laws of the United States or of this state to carry into effect the provisions of ORS 221.901 to 221.928.

(14) Provide, in addition to such action as may be appropriate to carry into full effect the object to be achieved, for the punishment of persons violating any bylaws or ordinances by fine or imprisonment, or both, and the working of such persons on the city streets or at any other work. No fine shall exceed the sum of $50, nor shall any imprisonment exceed 20 days.

221.917 Functions and duties of mayor. The mayor is the executive officer of any city referred to in ORS 221.902 and must exercise a careful supervision over its general affairs and subordinate officers. The mayor shall at least once each year state to the council by message the condition, financial and otherwise, of the city, and recommend such measures for the peace, health, improvement and prosperity of the city as the mayor may deem expedient. The mayor shall perform such other duties as may be required by ORS 221.901 to 221.928 or by city ordinances.

221.918 Jurisdiction and duties of recorder; jury trial; witnesses; contempt powers; records. The recorder referred to in ORS 221.901 shall have jurisdiction over violations of city ordinances, and may hold to bail, fine, or commit persons found guilty thereof, and within the city shall have jurisdiction and powers like a justice of the peace. The law governing justices of the peace shall apply as far as applicable to all the proceedings of the recorder. The recorder shall try, without a jury, all persons accused of violating the ordinances; unless the defendant on demanding a jury deposits in the court a sum sufficient to pay the per diem of such jury for one day. Witnesses in the court of the recorder in such trials shall be entitled to no compensation for their attendance unless the council by ordinance otherwise provides. As recorder, the recorder may punish witnesses and others for contempt, by a fine not to exceed $10, or in default of payment of such fine by imprisonment in the city jail one day for every $2 of such fine. The recorder shall keep a journal of the proceedings of the council, and be ex officio assessor, and perform such other duties as required by ORS 221.901 to 221.928 or city ordinances.

221.919 Powers and duties of marshal; removal from office. The marshal shall be chief of police and shall have control over all policemen when on duty. The marshal shall be a conservator of the peace, and shall arrest all persons guilty of a breach thereof, or of violations of the city ordinances, and take them before the recorder for trial. The marshal shall make and enforce the collection of all delinquent city taxes, as the collection of delinquent county taxes is enforced, and shall perform such other duties as may be required of the marshal by the common council. The marshal may suspend any policeman for negligence or violation of duty until the case may be examined and determined by the council. On complaint being made, charging the marshal with malfeasance or nonfeasance in office, the aldermen, by a unanimous vote without the concurrence of the mayor, or by a majority vote with the concurrence of the mayor, may remove the marshal from office at any regular meeting, after giving the marshal an opportunity to be heard in the defense of the treasurer, provided they find the charge is true.

221.920 Duties of treasurer. The treasurer, as tax collector, shall collect and receipt for all taxes levied by the council and not returned as delinquent, and shall receive and faithfully keep the funds and moneys of any city referred to in ORS 221.906 and pay out the same as directed by ORS 221.901 to 221.928, or by city ordinances. When required by ordinance, the treasurer shall make and submit to the council a statement of the financial affairs of the city.

221.921 Interest of officers in city contracts. No mayor, council member or any other officer of any city referred to in ORS 221.906, during the period for which the officer is elected, shall be interested in any contract the expenses of which are to be paid out of the city treasury.

221.922 [Repealed by 1983 c.350 §331a]

221.923 Working out fines for violation of ordinance. When any person is convicted of an offense under any of the ordinances of any city referred to in ORS 221.906 and fails to pay an adjudged fine and costs, the person may be sentenced to labor one day for every $5 on such fine upon the streets or other public works of the city under such officer as the common council may prescribe. [Amended by 1961 c.290 §1]

221.924 Authority to make public improvements. The council may, whenever it deems it expedient, improve the public grounds within any city referred to in ORS 221.906, and establish and open additional streets and alleys therein. The power and authority to improve streets includes the power and authority to construct, improve, pave, repair, and keep in repair, sidewalks and pavements, and to determine and provide everything convenient and necessary concerning such improvements and repairs. [Amended by 1969 c.429 §5]

221.925 Tax deeds; tax warrants. In making a deed for any real property sold for delinquent taxes, it is not necessary to recite or set forth the proceedings prior to the sale, but it is sufficient, if it substantially appears from such deed that the property was sold by virtue of a warrant from any city referred to in ORS 221.906, and the date thereof for delinquent taxes, and the amount thereof, together with the date of the sale and the amount paid thereat by the purchaser. The style of the warrant for the collection of delinquent taxes shall be: "In the name of the city (or town) of _____." The warrant must require the marshal to forthwith levy upon sufficient property of the person or persons owing such taxes and sell the same in the manner provided by law, and return the proceeds of such sale to the city treasurer and the warrant to the recorder, with the doings of the marshal indorsed thereon, together with the receipts of the city treasurer for the proceeds of such sale as paid to the treasurer. The warrant shall have the force and effect of an execution against real and personal property, and shall be executed in a like manner, except as otherwise provided by law or this section. Real property when sold for delinquent taxes may be redeemed in like manner as real property is redeemed after sale thereof for county or state taxes, and not otherwise. The deed of the purchaser must express the true consideration thereof, which is the amount paid by the purchaser, and the return of the marshal executing the warrant must specify the amount for which each lot or part thereof is sold, and the name of the purchaser.

221.926 Authority to enact ordinances. Every city organized under sections 1 to 6, pages 119 to 123, Oregon Laws 1893, may pass any and all necessary ordinances for the purpose of carrying into force and effect any provisions of ORS 221.901 to 221.928 or any other laws concerning city government.

221.927 Approval or veto of ordinances; proceedings after veto. Upon the passage of any ordinance, the enrolled copy thereof, attested by the recorder, shall be submitted to the mayor by the recorder, and if the mayor approves the same the mayor shall write upon it "Approved," with the date thereof and sign it with the name of office of the mayor. Thereupon, unless otherwise provided, such ordinance shall become a law and be of force and effect. If the mayor does not approve of the ordinance so submitted, the mayor must, within 10 days from the receipt thereof, return the same to the recorder with the reasons of the mayor for not approving it, and if the mayor does not so return it, such ordinance shall become a law as if the mayor had approved it. Upon the first meeting of the council after the return of an ordinance from the mayor not approved, the recorder shall deliver it to the council, with the message of the mayor, which must be read. The ordinance shall then be put upon its passage again, and if two-thirds of all the members constituting the council, as then provided by law, vote in the affirmative, it shall become a law without the approval of the mayor, and not otherwise.

221.928 Record of ordinances; compilation accepted as evidence. The ordinances passed by any common council or any municipal corporation within this state, organized under sections 1 to 6, pages 119 to 123, Oregon Laws 1893, shall be recorded in a book to be kept for that purpose by the recorder of any such city. When so recorded, the record so made shall be received in any court of this state as prima facie evidence of the due passage of such ordinance as recorded. When the ordinances of any such city are printed by authority of such municipal corporation, the printed copies thereof shall be received as prima facie evidence that such ordinances as printed and published were duly passed.

221.929 [Repealed by 1953 c.57 §2]
221.930 [Repealed by 1973 c.64 §3]