Chapter 222

1963 REPLACEMENT PART

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GENERAL PROVISIONS

222.010 Report of city boundary changes mandatory; contents of report; time for filing. Every city, through its recorder, shall report to the county clerk and county assessor of the county within which the city is located all changes in the boundaries or limits of the city. The report shall contain a detailed description by metes and bounds, or legal subdivisions, of the new boundaries established by the city. The report shall be filed by the city within 10 days from the date of the change of any boundary lines.

222.020 [Repealed by 1955 c.475 §12]

222.030 Assessor to furnish statement of assessed valuation of territory to be annexed. When it has been proposed by ordinance to expand the boundaries of an incorporated city through the annexation of territory pursuant to ORS 222.111 to 222.180, ORS 222.410 to 222.450 or the charter provisions of the city, it shall be the duty of the assessor of the county or counties wherein the territory to be annexed is located, to furnish upon official request within 20 days, a statement showing for the current fiscal year the assessed valuation of the taxable property in the territory to be annexed. [1957 c.236 §1]

222.040 to 222.100 [Reserved for expansion]

ANNEXATION OF CONTIGUOUS TERRITORY

222.110 [Repealed by 1957 c.613 §1 (ORS 222.111 enacted in lieu of ORS 222.110)]

222.111 Authority and procedure for annexation, generally. (1) Upon the approval, in the manner authorized by the charter of the annexing city or in the manner provided by ORS 222.111 to 222.180, of a proposal containing the terms of annexation, the boundaries of any city may be extended by the annexation of territory not then within a city and which territory is contiguous to the city or separated from it by a stream only. Such territory may lie either wholly or partially within or without the same county in which the city lies.

(2) The proposal may provide that, during each of not more than 10 full fiscal years beginning with the first fiscal year after the annexation takes effect, the rate of taxation for city purposes on property in the annexed territory shall be at a specified ratio of the highest rate of taxation applicable that year for city purposes to other property in the city. The proposal may provide for the ratio to increase from fiscal year to fiscal year according to a schedule of increase specified in the proposal; but in no case shall the proposal provide for a rate of taxation for city purposes in the annexed territory which will exceed the highest rate of taxation applicable that year for city purposes to other property in the city. If the annexation takes place on the basis of a proposal providing for taxation at a ratio, the city may not tax property in the annexed territory at a rate other than the ratio which the proposal authorizes for that fiscal year.

(3) The legislative body of the city shall submit, except when not required under ORS 222.120 and 222.170 to do so, the proposal for annexation to the registered voters of the territory proposed for annexation and, except when permitted under ORS 222.120 to dispense with submitting the proposal for annexation to the voters of the city, the legislative body of the city shall submit such proposal to the qualified voters of the city. The proposal for annexation may be voted upon at a general election or at a special election to be held for that purpose.

(4) The proposal for annexation may be voted upon by the voters of the city and of the territory simultaneously or at different times not more than 12 months apart.

(5) Two or more proposals for annexation of territory may be voted upon simultaneously; however, in the city each proposal shall be stated separately on the ballot and voted on separately, and in the territory proposed for annexation no proposal for annexing other territory shall appear on the ballot.

[1957 c.613 §2 (enacted in lieu of ORS 222.110); 1959 c.415 §1]

222.120 Procedure without election by city voters; hearing; ordinance subject to referendum. (1) Unless the city charter expressly prohibits, the city legislative body shall, by ordinance, if it elects to dispense with submitting the question to the registered voters of the city, fix a day for public hearing before such legislative body at which time the registered voters of the city may appear and be heard on the question of annexation. The city legislative body shall

cause notice of the hearing to be published once each week for two successive weeks prior to the day of hearing, in a newspaper of general circulation in the city, and shall cause notices of the hearing to be posted in four public places in the city for a like period.

(2) After the hearing, the city legislative body may, by an ordinance containing a legal description of the territory in question:

(a) Declare that the territory is annexed to the city upon the condition that the majority of the votes cast in the territory is in favor of annexation; or

(b) Declare that the territory is annexed to the city where landowners in the contiguous territory consented in writing to such annexation, as provided in ORS 222.170, prior to the public hearing held under subsection (1) of this section.

(3) The ordinance referred to in subsection (2) of this section is subject to referendum.

(4) For the purpose of this section and ORS 222.170, "owner" or "landowner" means the legal owner of record or, where there is a recorded land contract which is in force, the purchaser thereunder.

[Amended by 1953 c.220 §2; 1955 c.51 §1; 1961 c.511 §1]

222.130 Notice requirements and contents. The city legislative body shall give notice of each annexation election by publication prior to such election once each week for four successive weeks in a newspaper of general circulation in the city. Whenever simultaneous elections are held, the same notice and publication shall fulfill the requirements of publication for the city election and the election held in the territory. Notice shall also be given by posting notices of the election in four public places within the city if votes are to be cast therein and four public places in each territory proposed to be annexed for a like period as provided in this section for publication of notice. The notice shall distinctly state the proposition to be submitted, shall designate separately the boundaries of each territory proposed to be annexed and the registered voters shall be invited thereby to vote upon such annexation. The city legislative body shall also designate and the notice shall state the hours during which the polls will be open within the city and in each territory proposed to be annexed. If the election is to be held at the usual precinct polling places designated for a general election held at that time, or if the election is not held at the same time as a general election, but is held at the same polling places used for the last preceding general election, the notice shall so state; if any polling place is to be different than the regular precinct polling places, the notice shall describe the location of the polling places to be used in the area or precincts in which the polling places are different.

222.140 Appointment of officials for special election; oath; substitute officials; special appointment unnecessary when simultaneous with general election. (1) The city legislative body shall also appoint and designate the names of the judges and clerks of election. The judges and clerks, before entering upon the discharge of their duties at any such annexation election, shall each take and subscribe before an officer authorized to administer oaths, or the chairman, if he is present, and if not, then by one of the judges, an oath that he will honestly and faithfully discharge his duties as election judge or clerk. In case of absence or inability of any judge or clerk so appointed to act at the election, the judges and other clerks present at the prescribed time shall, viva voce, choose a qualified registered voter for the election to act in his place. Any such substitute shall duly qualify in the same manner as others appointed under this section before entering upon the discharge of his duties as judge or clerk at the election.

(2) At elections held simultaneously with and at the same polling places as general elections, it shall be sufficient to state that the judges and clerks of election shall be the same as those duly designated as general election judges and clerks, in which event the procedure prescribed in subsection (1) of this section for qualification of judges and clerks shall be dispensed with and the regular state election procedure for such qualification and the regular manner of designation of such judges and clerks shall be, in all respects, sufficient qualification and designation of judges and clerks for the annexation election.

222.150 Canvass of votes; proclamation of annexation; records transmitted to Secretary of State. (1) The city legislative body shall, at its first regular meeting following each annexation election or at a special meeting thereafter called for such purpose, proceed to canvass the votes cast thereat.

For the purpose of any canvass under this section and ORS 222.160, the official figures returned by the county clerk or registrar of elections, as the case may be, from any such election held at the time of a general election, shall be sufficient.

(2) The votes cast in the territory shall be canvassed, and if it appears that the majority of all votes cast favors annexation and the city legislative body has dispensed with submitting the question to the registered voters of the city, the city legislative body shall proclaim the annexation and transmit the record to the Secretary of State as provided in ORS 222.160, together with the ordinance dispensing with submitting the question to the registered voters in the city and, if a referendum petition was filed with respect to such ordinance, an abstract of the vote upon the referendum.

222.160 Procedure when annexation is submitted to city vote; proclamation ordinance; report to Secretary of State. If the city legislative body has not dispensed with submitting the question to the registered voters of the city, the votes cast in the territory shall first be canvassed, and if it appears upon such canvass that the majority of all the votes cast favors annexation, then the votes cast within the city shall be canvassed. If a majority of the votes in the city is also found to favor annexation, then the council or legislative body shall, by a proper order, resolution or ordinance which will create an official city record, proclaim those annexations which have received a majority of the votes cast in both the city and the territory. The proclamation shall contain a legal description of each territory annexed. The recorder of the city, or other officer performing the duties of recorder, shall transmit to the Secretary of State a certified copy of the order, resolution or ordinance and an abstract of the vote showing the whole number of registered voters voting in each such territory, the whole number of registered voters voting in the city, the number of votes cast in each for each annexation, and the number of votes cast against each annexation.

222.170 Effect of consent to annexation by territory; proclamation with and without city election; ordinance of annexation; records transmitted to Secretary of State. (1) The legislative body of the city need not call or hold an election in any contiguous territory proposed to be annexed, or post notice in the contiguous territory, if at least two-thirds of the landowners who also own at least two-thirds of the land in the contiguous territory and of real property therein representing at least two-thirds of the assessed value of all real property in the contiguous territory consent in writing to the annexation and file a statement of their consent with the legislative body on or before the day:

(a) The public hearing is held under ORS 222.120 if the city legislative body dispenses with submitting the question to the registered voters of the city; or

(b) The city legislative body takes the necessary action to call the annexation election in the city under ORS 222.130 if the city legislative body submits the question to the registered voters of the city.

(2) If the city legislative body has not dispensed with submitting the question to the registered voters of the city and a majority of the votes cast on the proposition within the city are in favor of annexation, or if the city legislative body has previously dispensed with submitting the question to the registered voters of the city as provided in ORS 222.120, the legislative body shall, by a proper order, resolution or ordinance which shall make an official city record, proclaim such annexation, and cause the recorder of the city, or other officer performing the duties of recorder, to make and submit to the Secretary of State:

(a) A copy of the order, resolution or ordinance,

(b) An abstract of the vote within the city if votes were cast therein, which shall show the whole number of registered voters voting therein on the annexation, the number of votes cast therein for annexation and the number of votes cast against annexation,

(c) A copy of the statement of consent of landowners in the territory annexed,

(d) A copy of the ordinance of the city declaring that no election is required in the city, and

(e) An abstract of the vote upon the referendum if a referendum petition was filed with respect to such referred ordinance.

[Amended by 1955 c.51 §2; 1961 c.511 §2]

222.180 Effective date of annexation. The annexation shall be complete from the date of filing with the Secretary of State of any abstract as provided in ORS 222.150, 222.160 and 222.170. Thereafter the annexed territory shall be and remain a part

of the city to which it is annexed. The date of such filing shall be the effective date of annexation, provided such filing is made not later than 90 days prior to any primary or general election, otherwise the effective date of such annexation shall be the day after the primary or general election next following the date of filing.
[Amended by 1961 c.322 §1]

222.190 Validation of annexations; establishment of true boundaries. (1) Proceedings and elections held prior to March 4, 1919, for the purpose of submitting the question of annexation of additional territory to any municipal corporation, wherein the proposition of annexation was submitted separately to the voters residing within the territory proposed to be annexed and to the voters of the municipality, and wherein, at the election, a majority of all the votes cast within the territory proposed to be annexed was in favor of annexation, and wherein a majority of all the votes cast within the municipality was also in favor of annexation, hereby are validated. The boundaries so extended hereby are established as the correct boundaries of any such municipal corporation.

(2) All annexations of territories to cities prior to the passage of chapter 164, Oregon Laws 1947, are declared valid if elections have been held in such territory annexed and in the annexing city and a majority of the votes cast in the territory and in the city respectively have been favorable to such annexation, or if a majority of the owners of the real property in the area annexed gave their written consent thereto, and a majority of the votes cast in the annexing city have been favorable to annexation. A notice containing a description of the areas to be annexed and the time and place of the election must have been published in a newspaper of general circulation in the annexing city and the areas to be annexed at least once four weeks prior to the election. A notice need not have been published in the area to be annexed if a majority of its real property owners had given their consent to the annexation.

222.200 [Reserved for expansion]

CONSOLIDATION OF ADJOINING AND NONADJOINING TERRITORIES

222.210 Authority to consolidate adjoining and nonadjoining territories; additional method of annexation. Incorporated cities may be created from adjoining or nonadjoining incorporated cities, or from two or more adjoining or nonadjoining incorporated cities and adjoining or nonadjoining unincorporated territory, after proceedings had as required by ORS 222.220 to 222.310. The legislature expressly declares that those sections shall not repeal or amend any other law or laws providing for the incorporation of cities, and that those sections are enacted for the purpose of providing an additional procedure for the incorporation of cities.

222.220 Initiation of proceedings; signatures on petitions. Proceedings to create incorporated cities under ORS 222.210 to 222.310 shall be initiated by petition. Petitions shall be signed by not less than 10 percent of the registered voters of each incorporated city to be included within the proposed incorporated city. In the event that it is proposed to include unincorporated territory in the proposed municipal corporation, petitions shall be signed by not less than 10 percent of the registered voters residing in such territory at the closing of the registration books by the county clerk at the close of registration preceding the last general election.

222.230 Form and contents of petition; filing; meeting of city governing bodies. The petitions shall be addressed to the councils or governing bodies of the cities that it is intended to include in the proposed incorporated city. They shall state the name of the proposed municipal corporation, which name may be, but need not be, the name of either of the cities to be included in the proposed incorporated city. If it is proposed to include unincorporated territory, the petitions shall contain a legal description thereof in addition to designating the incorporated cities to be included in the proposed municipality. The petitions shall be similar in form and may be filed in the office of the clerk or recorder of either of the cities to be included in the proposed municipal corporation or a part of the petitions may be filed in such office in one of the cities and another part of the petitions in a similar office in another of the cities to be included in the proposed municipal corporation. When petitions to create an incorporated city or town pursuant to ORS 222.210 to 222.310 containing the required number of signatures have been

filed in one or more of said offices, the common councils or other governing bodies of such cities shall meet in joint convention at the usual place of meeting of the council or governing body of that one of the cities having the largest population as shown by the last federal census as soon after the filing of the petitions as may be reasonably convenient. The meeting shall not be deferred more than 20 days after the filing of the petitions. At that meeting the common councils or governing bodies shall examine the petitions and make a finding as to whether the petitions are in proper form and contain the required number of qualified signers.

222.240 Appointment of charter commission; employment of assistance; functions. In the event that the petitions are found to be in proper form and to contain the required signatures, the common council or similar governing body of each of the cities to be included in the proposed municipal corporation shall appoint two residents of each of such cities as the members of a committee or commission, to be known as the charter commission, to prepare a charter for the proposed municipal corporation to be submitted to the legal voters for approval or rejection at the same election at which is submitted the question of the creation of the proposed municipal corporation. The charter commission may employ at the expense of said cities such legal or other assistance as it may deem advisable to assist it in the preparation of the charter or the performance of its duties and the expense shall be equally borne by the cities. If the petitions provide that unincorporated territory shall be included as a part of the proposed municipal corporation the county judge of the county within which the unincorporated territory is located shall appoint to the charter commission two legal voters residing in the unincorporated territory, or, if no legal voters reside in the territory, the judge shall appoint not to exceed two persons owning real property in the territory to the commission. After the commission is selected, it shall proceed to prepare a charter for the proposed incorporated city and shall complete the charter within 60 days after the commisssion has been appointed.

222.250 Submission of charter to vote; date of election; issues voted on to be placed on ballots; functions of county court in setting election date. (1) If the members of the charter commission cannot unanimously agree upon a charter for the proposed municipality, the charter proposed by the majority and the charter proposed by the minority of the commission shall both be submitted to the legal voters at the election held for the purpose of voting upon the question of creating the proposed municipal corporation. The charter securing the most favorable votes shall be the charter of the newly incorporated city if the legal voters also by a majority vote favor the creation of the municipal corporation proposed by the petitions.

(2) After the charter commission has prepared and adopted a proposed charter or charters, copies of the same, certified as correct by the secretary or two or more members of the charter commission, forthwith shall be filed with the councils or other governing bodies of each of the incorporated cities to be included in the proposed municipal corporation. Within 30 days after filing of the charter copies, the common councils or other governing bodies of the cities shall meet in joint convention at the usual place of meeting of the council or governing body of that one of the cities having the largest population as shown by the last federal census and select a date for the election to be not earlier than 60 days nor more than 120 days after the filing of the copies of the proposed charter or charters. The election shall be called and held for the purpose of submitting to the legal voters of each incorporated city and unincorporated territory to be included in the proposed municipal corporation, the questions of whether an incorporated city shall be created as proposed in the petitions and whether the charter, if unanimously proposed by the charter commission, or which charter, if charters are proposed by both the majority and minority of the charter commission, shall be adopted as the charter for the proposed municipal corporation. The questions shall be stated in appropriate form on the ballots used at the election.

(3) If the common councils or governing bodies cannot agree at the joint convention upon a date and other details for the election, then the date and the manner in which the election shall be called, held and conducted, shall be determined by the county court of the county within which the proposed municipal corporation will be located, by resolution duly adopted by the

county court. The election in such case will be called by the county court for the purposes provided in the petitions and ORS 222.210 to 222.310.

222.260 Ordinance calling election; form and contents of notice; pamphlets not necessary. After the date and other election details have been determined, the common councils or other governing bodies of each of the incorporated cities shall enact an ordinance in each of said cities calling a special election as required by this section and ORS 222.250 for the purposes specified. Thereupon each of such councils or governing bodies shall give appropiate notice of the election by publishing such notice in a newspaper of general circulation in the area to constitute the proposed municipal corporation once a week for four successive weeks (in five successive issues of the newspaper) prior to the election. The notices may be published more often than once a week. If there is no newspaper of general circulation in the area, then notices of the election shall be posted in three public places in each city to be included in the proposed municipal corporation and in three public places in the unincorporated territory to be included. Notices shall be over the names of the recorders or similar officers of the cities but any irregularity in this respect shall not invalidate the election. The notices of the election shall state that a special election has been called and shall distinctly specify the time and places of the election, the propositions or questions to be submitted to the legal voters at the elections. If it is proposed to include unincorporated territory, the notices shall contain a legal description of such territory in addition to designating the incorporated cities to be included in the proposed municipal corporation. The notices may contain such other matters as the common councils or other governing bodies of the cities at the joint convention deem advisable or appropriate and of assistance to the legal voters. Voters' pamphlets need not be prepared and sent to the legal voters.

222.270 Joint convention of governing bodies for canvass of votes; preparation and recording of abstract. (1) The councils or other governing bodies of each of the cities to be included in the proposed municipality shall meet in joint convention at the usual place of meeting of the council or governing body of that one of the cities having the largest population as shown by the last federal census, on the Monday next succeeding the day of the election, at 1:00 p.m., and proceed to canvass the votes cast on the propositions or questions submitted. The votes cast in each of the cities shall be canvassed separately, as shall the votes cast in any unincorporated territory included as part of the proposed municipal corporation.

(2) (a) If it appears upon canvass that a majority of the votes cast in each of the incorporated cities and said unincorporated territory is for creation of the proposed new city from the incorporated cities and unincorporated territory, if any, the joint convention, by an order entered upon their minutes, shall cause the clerk or other officer performing the duties of clerk of the council or governing body at whose place of meeting the joint convention is held to make a certified abstract of the votes upon the question of creation of the municipal corporation. The abstract shall show the whole number of electors voting at the election upon the question in each of the corporations and unincorporated territory, if any, and the number of votes cast in each in favor of and against creation of the proposed municipal corporation. The votes cast in the cities and unincorporated territory, if any, upon the question of the adoption of a charter for the proposed municipal corporation shall be canvassed at the joint convention.

(b) If it appears upon such canvass that a majority of the votes cast by those voting upon the question is in favor of the adoption of the charter proposed by the charter commission in the event one proposed charter only has been submitted, or, in the event alternative charters have been submitted, if one of the same is favored by a majority of the voters voting at the election, the joint convention, by an order entered upon their minutes, shall cause the clerk, or other officer performing the duties of clerk of the council or governing body, at whose place of meeting the joint convention is held, to make a certified abstract of such votes. This abstract shall show the whole number of voters voting at the election upon the question of the adoption of a charter in each of the corporations, the number of votes cast in each upon such question in the affirmative if one charter alone has been submitted, and the number in the negative, and, if more than one charter has been submitted, the number of votes for each proposed charter so submitted.

222.280 Transmittal of charter and abstracts to Secretary of State; election of officers; effective date of incorporation. (1) The abstracts upon both questions or propositions referred to in ORS 222.270 shall be recorded upon the records of the council or governing body of each of such cities. Immediately upon the recording thereof, the clerk, or other officer performing the duties of clerk of each such council or governing body, shall transmit to the Secretary of State a certified copy of the abstracts, together with a certified copy of the charter adopted as the charter for the proposed municipal corporation at the election.

(2) Within 30 days after such election the council or governing body of that one of the incorporated cities having the greatest population as shown by the last federal census shall call a special election to be held in the newly formed municipal corporation for an election of the officers required by the charter adopted by the majority of the voters. Such election shall be held within three months after it is called. The election shall be called and conducted in all respects as required by law and shall be canvassed by the council or governing body so calling it, which immediately shall declare the result thereof and cause the same to be entered upon its records. From and after the date of such entry such incorporated cities and unincorporated territory, if any, shall be one municipal corporation under the name and style of the city of ———— (naming it) with the rights and privileges conferred by its charter adopted under ORS 222.230 to 222.270 and the laws of this state.

222.290 Officers to assume functions; terms of office. The officers elected at the election referred to in ORS 222.280 shall be entitled immediately to enter upon the duties of their respective offices upon qualifying in accordance with the charter, and shall hold such offices respectively until the next general municipal election to be held in the city as provided for by the newly adopted charter, unless sooner removed as provided by said charter or by law.

222.300 Ordinances of former incorporated units continued in effect; initiation of civil and criminal actions. (1) The ordinances in force in the previously incorporated cities at the time of the creation of the newly formed incorporated city by virtue of ORS 222.210, so far as the ordinances are not inconsistent with the charter adopted for the newly formed municipal corporation, shall continue in effect within the limits of the newly formed municipal corporation and shall be deemed its ordinances subject to the provisions of said charter and subject to modification, amendment or repeal by the council or other governing body of the newly created municipal corporation.

(2) From the date the newly formed municipal corporation comes into existence, all complaints and prosecutions for crimes committed or ordinances violated and all suits or causes of action arising within the territory of the municipal corporation prior to its creation may be instituted in said incorporated city with the same effect as if it had been in existence prior to the violations, subject however, to the provisions of the charter of the newly formed municipal corporation.

222.310 Construction of ORS 222.210 to 222.300; substantial compliance sufficient. The provisions of ORS 222.210 to 222.300 shall be construed liberally, and substantial compliance with the provisions of those sections shall be sufficient.

222.320 to 222.400 [Reserved for expansion]

ANNEXATION BY CITIES OF 100,000 OR MORE

222.410 Application of ORS 222.410 to 222.450; proceedings on petition. (1) The provisions of ORS 222.410 to 222.450 shall apply only to incorporated cities having a population of 100,000 inhabitants or more, as determined by the last preceding federal census.

(2) Whenever a petition has been filed which is authorized by and is pursuant to any general law, or the provisions of any charter of any incorporated city, expressing the desire of the petitioners for the annexation of the territory described in the petition to any such city, such proceedings shall be had thereon as are now authorized by general law, or by the provisions of the city's charter.

222.420 Annexation issue submitted to voters. The council, or other legislative body of the incorporated city may, by resolution passed by a majority vote of its members, submit the question of annexation to the legal voters within the territory described in the petition and proposed to be annexed, and such additional territory as

may be designated in the resolution, at a special election to be called as provided in ORS 222.430 to 222.450.

222.430 Special election; notice; appointment of election officers; procedure in making returns. (1) The council, or other legislative body, of any incorporated city may call a special election within the territory proposed to be annexed. Notice of the time and purpose of such special election and the voting places shall be given by publication in a newspaper of general circulation within the incorporated city for a period of 20 days prior to such election. In addition, like notice shall be posted in four public places within the territory proposed to be annexed and for a like period. The resolution calling the special election shall direct the giving of such notice. The notice as published and posted shall be signed by the clerk or auditor or like officer of the incorporated city. The notice shall also distinctly state the proposition to be submitted and the boundaries of the territory proposed to be annexed. The legal voters within the territory shall be invited to vote upon such proposition by placing upon their ballot the words "for annexation," or the words "against annexation," or words equivalent thereto.

(2) The council, or other legislative body, shall also designate the time and places at which the polls will be open within such territory, which places shall, as far as practicable, be those usually used for voting purposes within such territory. The council shall also appoint and designate the names of the judges and clerks of the election, all of which may be done in the resolution calling the special election and stated in the published and posted notice.

(3) The votes cast shall be counted, canvassed and returned in the same manner as if cast upon such proposition at a general election, except that the returns shall be made to the auditor, clerk or like officer of the incorporated city.

222.440 Auditor to furnish ballots; payment of election cost by city or petitioners; compensation of election officials. The city auditor, clerk or like city officer shall provide a sufficient number of suitable ballots to be used at the election. The expenses of any such special election shall be paid out of the general funds of the incorporated city by which the election is called, and the judges and clerks of election shall be entitled to receive the same compensation as judges and clerks serving as such at a general election. Provided, however, the council or other city legislative body may, in its discretion, before calling any such special election, require the petitioners to pay into the city treasury the estimated expense of such election.

222.450 Application of general laws; supplementary method of annexation. Except as provided in ORS 222.410 to 222.440, the provisions of any existing general law when applicable, and the provisions of the charter of any incorporated city relating to the annexation of any territory, or calling or holding of an election thereunder, the counting, canvassing and returning of the votes and the effect of any such votes, hereby are made applicable and are retained in full force and effect. ORS 222.410 to 222.440 are intended to be supplementary to existing laws.

222.460 to 222.500 [Reserved for expansion]

ANNEXATION OF PUBLIC SERVICE DISTRICTS

222.510 Annexation of entire district; transfer of liabilities and functions to city. Whenever the entire area of a rural fire protection district, a water district, a park and recreation district, a highway lighting district, a zoning district or a sanitary district, lawfully organized and existing, becomes incorporated in or annexed to a city in accordance with law, the district shall be extinguished and the city shall, upon the effective date of such incorporation or annexation, succeed to all the assets and become charged with all the liabilities, obligations and functions of the district. The district officers shall forthwith deliver to the city officers the district assets and records. Uncollected taxes theretofore levied by such district shall become the property of the city and be delivered to it by the county treasurer upon collection.

[Amended by 1955 c.471 §1; 1963 c.347 §1]

222.520 Annexation of less than entire district; assumption of liabilities by city optional. (1) Whenever a part less than the entire area of a rural fire protection district, a water district, a park and recreation district, a highway lighting district, a zoning district or a sanitary district becomes incorporated as or annexed to a city in accordance with law, the city may at any time after such incorporation or annexation cause that part to be withdrawn from such a district in the manner set forth in ORS 222.524. Until so

withdrawn, the part of such a district incorporated or annexed into a city shall continue to be a part of the district.

(2) The part thus withdrawn shall not thereby be relieved from liabilities and indebtedness previously contracted by the district. For the purposes of paying such liabilities and indebtedness of the district, property in the part withdrawn shall continue to be subject to assessment and taxation uniformly with property in the area remaining in the district. The city of which it became a part may, however, in the sound discretion of its governing body, assume such obligations if the obligations assumed do not bring the total of the city's obligations above any applicable limitations prescribed by statute. When the city assumes such obligations it shall be liable to the district for one of the following, at the option of the city:

(a) The amount of taxes which otherwise would be extended each year therefor against the property in the part withdrawn; or

(b) Payment annually, as the bonds of the district that were outstanding on the effective date of the withdrawal mature, of the same proportion of such outstanding bonds, and the interest thereon, as the assessed valuation of the part withdrawn bears to the assessed valuation of the entire district on the effective date of the withdrawal. After the city agrees to make such payments under this subsection, neither the city nor the part withdrawn shall be charged by the district with any future liabilities, obligations or functions of the district.

[Amended by 1955 c.471 §2; 1957 c.401 §1; 1963 c.347 §2]

222.524 Procedure for withdrawal of part of district from district. (1) If as authorized by ORS 222.520 the governing body of the city elects to cause the withdrawal from a rural fire protection district, a water district, a park and recreation district, a highway lighting district, a zoning district or a sanitary district of that part of such district theretofore incorporated in or annexed to the city, it shall hold a public hearing on the question of such withdrawal. At the hearing, the governing body of the city shall hear objections to the withdrawal and shall determine whether such withdrawal is for the best interest of the city.

(2) The governing body shall fix a date, time and place for the hearing and cause notice of the date, time, place and purpose of the hearing to be published once each week for two successive weeks prior to the date of the hearing in a newspaper of general circulation in the city, and shall cause notices of the hearing to be posted in four public places in the city for a like period.

(3) After the hearing, the governing body of the city may by ordinance declare that the part of the district which was theretofore incorporated as or annexed to the city is withdrawn from the district.

(4) The ordinance referred to in subsection (3) of this section is subject to referendum.

(5) The city may withdraw from all of such districts at the same time in one proceeding under this section or may withdraw from each district in separate proceedings at different times.

[1957 c.401 §3; 1963 c.347 §3]

222.528 Territory withdrawn from district not liable for certain obligations. The liabilities and indebtedness for which a part of a rural fire protection district, a water district, a park and recreation district, a highway lighting district, a zoning district or a sanitary district remains liable, upon withdrawal by annexation or incorporation as provided in ORS 222.520, shall not include:

(1) Current operating expenses of the district beyond the fiscal year in which the withdrawal is effective.

(2) Special tax levies, bond indebtedness or debt service obligations approved in the district subsequent to the withdrawal.

(3) Any amount which is due beyond the fiscal year in which the withdrawal is effective by reason of a contract for services between the district and another district or municipality where the amount due varies in each fiscal year according to the assessed valuation of the district.

[1957 c.573 §2; 1963 c.347 §4]

222.530 Procedure for division of assets on withdrawal of part of district; arbitration and award. (1) Within 90 days from the date of such withdrawal of part of a rural fire protection district, a highway lighting district, a zoning district or a park and recreation district, the governing bodies of the city and the district shall agree upon an equitable division and disposal of the assets of the district. The plan of division of assets shall be arrived at after giving consideration to the assessed valuation of the whole district and the part of it withdrawn, the types

of assets, and their location and intended use.

(2) The remainder of such district shall continue in existence as a district, but may dissolve in the manner provided in the applicable district statutes. After withdrawal, the services for the remaining part may be performed by the remainder of the district acting independently as such; or, in the case of a rural fire protection district, a highway lighting district or a park and recreation district, such services may be performed by contract with the city, or by agreement of the city directly with the property owners of the remainder if the district determines upon dissolution. If dissolution is determined upon, and the city agrees to furnish service to the remainder of the rural fire protection district, highway lighting district or park and recreation district, all assets of the district shall become the property of the city.

(3) If an agreement pursuant to subsection (1) of this section cannot be arrived at within 90 days from the date of withdrawal, upon the request of any party in interest, the county court or board of county commissioners of the county in which the property is situated shall, after giving 10 days' notice and an opportunity to be heard to each party, under the standards of guidance provided in this section, arbitrate the matter.

(4) The award in the arbitration is binding upon all parties in interest except that an appeal may be taken therefrom for abuse of discretion in arriving at the award. The appeal shall be taken to the circuit court of the county in which the property withdrawn is located within 30 days from the announcement of the award. The functions of the district for the entire pre-existing area thereof shall be continued by the district until the final determination of such agreement or arbitration.

(5) The governing bodies of the city and a rural fire protection district or a park and recreation district, as the case may be, may enter into a binding agreement for the joint operation of the fire protection or park and recreation facilities of each that will be beneficial to and equitable for the inhabitants and property owners of each after the withdrawal of part of such districts.

[Amended by 1955 c.471 §3; 1957 c.401 §4; 1963 c.347 §5]

222.540 Procedure for division of installations on withdrawal of part of water district; appeal; joint operations. (1) When a part of a water district is thus withdrawn, the district shall, by action of its governing body, turn over to the city, of which the withdrawn area becomes a part, its water mains, service installations and other property in the area withdrawn from the district that are not necessary for the operation of the remainder of the water system of the district. All water mains, service installations, reservoirs and other property which are necessary for the district to continue maintenance and operation of its water system shall remain the property of the district, regardless of whether they are located within or without the city. If the city is not satisfied with such property division made by the district governing body, or if, within 90 days from the effective date of the withdrawal, the district governing body has failed to make a division, the city's governing body may request the county court or board of county commissioners of the county in which the property is situated to decide upon such a division.

(2) After giving 10 days' notice and an opportunity to be heard to the district governing body, the court or board shall, in accordance with the standards of guidance provided in this section for the district governing board, divide the property.

(3) The decision of the county court or board of commissioners shall be binding upon all parties in interest, except that an appeal may be taken therefrom for abuse of discretion in arriving at the decision to the circuit court of the county in which the property withdrawn is located within 30 days from the announcement of the decision. The functions of the district shall be continued in the entire pre-existing area thereof by the district until the final determination of the division of property.

(4) This section shall not prevent the governing bodies of the city and the district from arriving at a binding agreement for a joint operation of the water or other facilities of each that will be beneficial to and equitable for the inhabitants and property owners of each after the withdrawal of part of the water district.

222.550 Withdrawal of major portion of water district; dissolution optional; transfer of property to city. When the greater portion of a water district is thus withdrawn, measured by the comparative assessed valuations of the portion withdrawn and the

portion remaining in the district, the remainder of the district may dissolve in the manner provided for water districts. If dissolution is determined upon and the citv agrees to furnish water or other facilities theretofore provided by the water district to the remainder of the district and if the city agrees to assume the liabilities of the district, then all assets of the district become the property of the city. A city to which the major portion of a water district has been annexed may make such agreement notwithstanding any charter or statute limitation.

222.560 Procedure for division of installations on withdrawal of part of sanitary district; appeal; joint operation. (1) When a part of a sanitary district is thus withdrawn, the district shall, by action of its governing body, turn over to the city of which the withdrawn area becomes a part, its sewer lines, pumping stations, disposal and any other properties within the area withdrawn from the district that are not necessary for the operation of the remainder of the sewer system of the district. All outfall, trunk and collection lines, pumping stations, disposal and other properties which are necessary for the district to continue maintenance and operation of its sewer and disposal system shall remain the property of the district, regardless of whether they are located within or without the city. If the city is not satisfied with the division of property made by the district governing body, or if, within 90 days from the effective date of the withdrawal, the district governing body has failed to make a division, the city's governing body may request the county court or board of county commissioners of the county in which the property is situated to decide upon such a division.

(2) After giving 10 days' notice and an opportunity to be heard to the district governing body, the court or board shall, in accordance with the standards of guidance provided in this section for the district governing board, divide the property.

(3) The decision of the court or board shall be binding upon all parties in interest except that an appeal may be taken therefrom for abuse of discretion in arriving at the decision to the circuit court of the county in which the property withdrawn is located within 30 days from the announcement of the decision. The functions of the district shall be continued in the entire preexisting area thereof by the district until the final determination of the division of property.

(4) This section shall not prevent the governing bodies of the city and the district from arriving at a binding agreement for a joint operation of the sewer, sewage disposal or other properties of each that will be beneficial to and equitable for the inhabitants and property owners of each after the withdrawal of part of the sanitary district.

222.570 Effect on metropolitan sanitary districts. ORS 222.560 shall not prevent the formation of metropolitan sanitary districts which may include cities under authority of other laws.

222.575 Agreements for joint operation by city and district may be made before or after withdrawal. The agreements referred to in subsection (5) of ORS 222.530, subsection (4) of ORS 222.540 and subsection (4) of ORS 222.560 may be entered into between the city and a district prior to and contingent upon the withdrawal of the annexed or incorporated area from the district under the provisions of ORS 222.524, or they may be made after such withdrawal.
[1957 c.401 §5]

222.580 Procedure applicable to prior annexations in which no property division was made. The provisions of ORS 222.510 to 222.570 and 242.050 are applicable to areas annexed to or incorporated as cities prior to March 18, 1949. The procedure provided in those sections may be followed in all cases in which such incorporation or annexation was effective prior to March 18, 1949, and in which no apportionment of property was made by March 18, 1949. As to any such district which has not already been taken over by, or come to an agreement with, the city involved, the effective date of the taking over shall be March 18, 1949, or the date of the agreement arrived at under the standards provided in ORS 222.530 to 222.560.

222.590 to 222.600 [Reserved for expansion]

MERGER OF CITIES AND MUNICIPAL CORPORATIONS; ANNEXATION OF TERRITORY SURROUNDED BY CITY

222.610 Merger of, and surrender of charter by cities and municipal corporations authorized; elections to be held. Any city or municipal corporation may surrender its

charter and be merged into an adjoining city or municipal corporation in the same or another county. Cities or municipal corporations having a river as a common boundary, or cities or municipal corporations the boundaries of which at the nearest point of proximity are separated a distance of not more than 1,500 feet, for the purpose of ORS 222.610 to 222.720, shall be deemed to be adjoining. No cities or municipal corporations may become merged unless a majority of the electors of the two cities or municipal corporations affected authorize the surrender and merger as provided in ORS 222.620 to 222.680. The elections at which the surrender and merger are authorized in the two cities or municipal corporations need not be held simultaneously, but it is sufficient if both are held within a period of one year.
[Amended by 1953 c.80 §2]

222.620 Submission of merger issue to voters of municipality surrendering charter; petition for merger; notice of election. (1) The question of merger shall be submitted to the electors of the city or municipal corporation desiring to surrender its charter and be merged into an adjoining city or municipal corporation, as provided in ORS 222.620 to 222.640. The council or other legislative body of such corporation shall, upon receiving a petition therefor signed by not less than five percent of the electors of the corporation, as shown by the number of votes cast at the last general election, submit the question to the electors of the corporation. The question may be submitted at any special or regular city, or any special or general state election, provided the petition is filed not more than 90 days or less than 15 days before the date on which the election is held; or, the council or other legislative body may call a special election to be held not later than 90 days after the filing of the petition for the purpose of submitting the question. After one such special election is held, another shall not be called until a period of six months has elapsed.

(2) The council or other legislative body shall give notice of the question to be voted on by publication in a newspaper of general circulation in the corporation at least 10 days prior to the election, and in addition, by posting such notice in three public places in the city or municipal corporation. The notice shall distinctly state the question to be submitted and the electors shall be invited thereby to vote "yes" or "no" upon such question.

222.630 Ballot for merger election in surrendering city. The question shall be submitted upon a separate ballot to be called the "Merger Ballot," and shall be substantially in the following form:

Merger Ballot.

Shall the city (or municipal corporation) of (here insert name of the city or municipal corporation merging into another municipal corporation) surrender its charter and be merged into the city (or municipal corporation) of (here insert name of the city or municipal corporation into which another municipal corporation is to be merged)? (The elector desiring to vote affirmatively on the above question, shall place an X mark in the space before the word "yes." If he desires to vote negatively he shall place an X mark in the space before the word "no.")

——Yes
——No

The city or municipal corporation shall provide a sufficient number of such ballots to be used at the election.

222.640 Conduct of elections; canvass of returns; statement of canvass; number of electors determined; vote required to carry. The votes cast shall be counted and returned in the same manner as other votes cast at the election, except that the returns shall be made to the officer having charge and custody of the records of the incorporated city or municipal corporation. As soon as the returns from all precincts are in, such officer shall call to his assistance the county clerk of the county in which the city or municipal corporation is located, and a justice of the peace resident in that county, and they, three, shall then canvass the returns. A written statement of the canvass shall be made and signed by the canvassers, or a majority of them, and filed with the officer having charge and custody of the records of such city or municipal corporation. The writing shall contain a statement of the whole number of votes cast on the question, the number of affirmative and negative votes cast, and also a statement of the total number of electors in the city or municipal corporation, determined as provided in this section. As soon as the writing is completed, the officer in charge of the records shall file a certified copy thereof with the officer having charge and custody of the records of the city or municipal corporation into which it is proposed to merge the city or municipal corporation voting to surrender its charter. The

number of electors in the city or municipal corporation shall be determined by the total number of votes cast at the election in the city or municipal corporation. If a majority of said number of electors vote affirmatively on the question it shall be deemed carried and the surrender and merger authorized.

222.650 Submission of merger issue to voters of municipality retaining charter; petition for merger optional; notice of election. The question of merger shall be submitted to the electors of the city or municipal corporation into which the city or municipal corporation surrendering its charter is to be merged as provided in ORS 222.650 to 222.670. The council or other legislative body of the city or municipal corporation may in its discretion, upon receiving a petition therefor, signed with no less than five percent of the electors of the corporation as shown by the number of votes cast at the last general city election, submit such question to the electors of the corporation. The question may be submitted at any special, or regular city, or any special, or general state election, provided the petition is filed not more than 90 days or less than 15 days before the date on which the election is held; or, the council, or other legislative body, may call a special election to be held not later than 90 days after the filing of the petition for the purpose of submitting the question. After one such special election is held another special election shall not be called until a period of one year has elapsed; or the council or other legislative body may submit the question at any special or regular city, or any special or general state election without receiving such petition, by a vote of a majority of its members. The council or other legislative body shall give notice of the question to be voted on by publication in a newspaper of general circulation in such corporation at least 10 days prior to the election and in addition, by posting such notice in three public places in the city or municipal corporation. The notice shall distinctly state the question to be submitted and the electors shall be invited thereby to vote "yes" or "no" upon such question.

222.660 Ballot for merger election in city retaining charter. The question shall be submitted on a separate ballot to be styled a merger ballot and shall be substantially in the following form:

Merger Ballot

Shall the city (or municipal corporation) of (here insert name of the city or municipal corporation merging into another municipal corporation) be merged into the city (or municipal corporation) of (here insert the name of the city or municipal corporation into which another municipal corporation is to be merged) by amending the charter of the city (or municipal corporation) of (here insert name of the city or municipal corporation into which another municipal corporation is to be merged) so as to extend its boundaries to include the city (or municipal corporation) of (here insert the name of the city or municipal corporation merging into another municipal corporation)? (The elector desiring to vote affirmatively on the above question, shall place an × mark in the space before the word "yes." If he desires to vote negatively he shall place an × mark in the space before the word "no.")

——Yes

——No

The city or municipal corporation shall provide a sufficient number of such ballots to be used at the election.

222.670 Conduct of elections; canvass of returns; filing of statement; number of electors determined; vote required to carry. The votes cast shall be counted and returned in the same manner as other votes cast at such election, except that the returns shall be made to the officer having charge and custody of the records of the incorporated city or municipal corporation. The returns shall be canvassed and a written statement of the canvass made as provided in ORS 222.640. The officer, having charge and custody of the records of the city or municipal corporation voting, shall file a certified copy of the writing with the officer having charge and custody of the records of the city or municipal corporation which proposes to surrender its charter. The number of electors of the city or municipal corporation shall be determined by the total number of votes cast at the election in the city or municipal corporation. If a majority of the number of electors votes affirmatively on the question, it shall be deemed carried and the merger authorized.

222.680 Effective date of merger. If the two cities or municipal corporations affected vote affirmatively on the question of merger upon the same day, the merger of the two

cities or municipal corporations shall become effective 30 days after the date on which the elections were held. If the question is affirmatively voted upon at elections held on different dates in the two cities or municipal corporations, the merger shall become effective 30 days after the last election is held.

222.690 Effect of merger on rights, liabilities and jurisdiction of the merged municipalities. On the date such surrender and merger become effective under ORS 222.680, without any further or formal action, all rights and property, both real and personal, then vested in or belonging to the city or municipal corporation which voted to surrender its charter, including all parks, public grounds, buildings and improvements and all rights or property in public streets or highways and also including all other rights and property vested in or belonging to the corporation of any nature whatever whether of the same or similar general nature as those expressly mentioned or differing therefrom in kind, nature, degree or otherwise, shall thereupon be rights and property of the city or municipal corporation into which it is merged. However, all county roads lying within the limits of the merged corporation which have not been laid out or accepted as streets, shall remain county roads until they are laid out or accepted as streets. All debts and liabilities and obligations of the corporation surrendering its charter shall thereupon be liabilities of the corporation into which it is merged and the last named corporation shall thereupon assume all liabilities of the corporation surrendering its charter. All valid claims against the corporation surrendering its charter shall thereafter be valid claims against the city into which it is merged. The inhabitants of the corporation surrendering its charter shall become subject in all respects to the jurisdiction of the authorities of the corporation into which it is merged. The jurisdiction of any public authority exercised theretofore in the corporation surrendering its charter shall, so far as it is in conflict with the corporate authority of the corporation in which it is merged, cease and the corporation surrendering its charter shall lose its corporate identity entirely.

222.700 Effect of merger on pending actions and proceedings; street work proceedings. (1) The merger shall not affect any suits, actions or proceedings pending in any court in which the city or municipal corporation surrendering its charter is a party, but all such suits, actions and proceedings shall be defended or prosecuted to termination by the city or municipal corporation into which it is merged. All suits, actions and proceedings pending in the municipal, city or recorder's court of the city or municipal corporation surrendering its charter shall be transferred to the municipal, city or recorder's court of the city or municipal corporation into which it is merged.

(2) The merger shall not affect any proceedings for the opening, widening or extension of any street or for any street improvement or sewer pending at the time of the election in the merged city or municipal corporation, but such proceedings shall be continued and all provisions of the charter and ordinances of the merged city shall remain in effect so far as they may affect any matter set out in this section.

222.710 Return statements filed with county recording officer. If any two cities or municipal corporations vote to merge under the provisions of ORS 222.610 to 222.720, the officer having charge and custody of the records of the corporation into which the corporation surrendering its charter is merged, on or before the date on which the merger becomes effective, shall file for record with the officer of the county in which the corporation is located having charge and custody of the deed records of the county, certified copies of the written statements of returns of the election in the two corporations. The county officers shall enter the statements of returns of record in the deed records of the county.

222.720 Application of general election laws. All laws relating to the ballot, to the manner of voting and to the duties of election officers, so far as applicable and not in conflict with the provisions of ORS 222.610 to 222.710, hereby are included and made a part of those sections.

222.730 to 222.740 [Reserved for expansion]

222.750 Annexation of unincorporated territory surrounded by city. In any case where land or territory is surrounded by the corporate limits or boundaries of any city, it is within the power and authority of that city to annex such land or territory, provided it is not an incorporated city. Unless otherwise required by its charter, annexation by

a city under this section shall be by ordinance or resolution subject to referendum, with or without the consent of any owner of property within the territory or resident in the territory.

[Amended by 1963 c.444 §1]

222.760 to 222.800 [Reserved for expansion]

DISCONNECTION

222.810 Right to disconnection from city of 2,000 or less. The owner of any land consisting of one or more contiguous tracts lying in the corporate limits of any city having a population of 2,000 inhabitants or less, as determined by the latest official federal census or by an enumeration of the population of such city by the Secretary of State pursuant to ORS 221.730 and 221.740, whichever is the later, may have the same disconnected from the city under the provisions of ORS 222.810 to 222.830 if such area of land:

(1) Contains 20 or more acres.

(2) Is not subdivided into city lots and blocks and is used principally for agricultural purposes or is unimproved waste land.

(3) Has not been improved with and is not served by sidewalks, sewers, improved streets or other municipal improvements, and does not receive any substantial benefit by reason of being within the corporate limits of the cities.

(4) Is located on the border or boundary of the city; provided, however, that such disconnection shall not result in the isolation of any part of the city from the remainder of the city.

[Amended by 1953 c.562 §2]

222.820 Procedure for disconnection. The owner of any area of land described in ORS 222.810, if desirous of such disconnection, shall file a complaint in the circuit court of the county where the land or the greater part thereof is situated, in which complaint he shall allege facts in support of the disconnection. The particular city shall be made a defendant, and it, or any taxpayer resident in the municipality, may appear and defend the complaint. If the court finds that the allegations of the complaint are true and that the area of land is entitled to disconnection under ORS 222.810, it shall order the land disconnected from the city. This order shall become effective when filed.

222.830 Effect of disconnection on tax liabilities. Disconnection of any area of land by virtue of ORS 222.810 shall not exempt it from taxation for the purpose of paying any bonded indebtedness contracted prior to filing of the complaint, but the land shall be assessed and taxed for such purpose until such indebtedness is completely paid, as though not disconnected.

222.840 to 222.980 [Reserved for expansion]

PENALTIES

222.990 Penalties. Failure to comply with the provisions of ORS 222.010 subjects the city to a penalty of $100 which may be recovered by an action in the name of the county in which the city is located.

CERTIFICATE OF LEGISLATIVE COUNSEL

Pursuant to ORS 173.170, I, Sam R. Haley, Legislative Counsel, do hereby certify that I have compared each section printed in this chapter with the original section in the enrolled bill, and that the sections in this chapter are correct copies of the enrolled sections, with the exception of the changes in form permitted by ORS 173.160 and other changes specifically authorized by law.

Done at Salem, Oregon,
on December 1, 1963.

Sam R. Haley
Legislative Counsel